TOWN OF FARMINGTON
COMPREHENSIVE PLAN 2021-2040
Town of Farmington Comprehensive Plan 2021-2040

The Town of Farmington Comprehensive Plan 2021-2040 responds to and is consistent with the State of Wisconsin Comprehensive Planning Law as defined in Sections 66.1001(1)a and 66.1001(2) of the Wisconsin Statutes. The comprehensive plan is made with the general purpose of guiding and accomplishing a coordinated, adjusted, and harmonious development of the Town that will in accordance with existing and future needs, best promote public health, safety, morals, order, convenience, prosperity or the general welfare, as well as efficiency and economy in the process of development.

Prepared by:
Mississippi River Regional Planning Commission
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in collaboration with:

Town of Farmington Plan Commission
Town of Farmington Town Board

A special thanks to members of the public who took the time to fill out the survey, offer online feedback on the goals and objectives, and/or attended a public meeting. Thank you to the stakeholder groups who took the time to speak with Town staff members and share their interests, concern, and ideas for the Plan.

RECOMMENDED TO ADOPT BY RESOLUTION xxxx – Date, 2022
By the Town of Farmington Plan Commission

ADOPTED BY ORDINANCE #xxxx– date, 2021
By the Town of Farmington Town Board
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The Town of Farmington (hereafter referred to as “Farmington”) Comprehensive Plan is being prepared under the State of Wisconsin’s comprehensive planning law contained in Section 66.1001, Wisconsin Statutes. The law was adopted in 1999 and requires that all land use decisions within the town must be consistent with a comprehensive plan. To meet the requirements of the planning law a comprehensive plan is being prepared that will consist of two documents, an Existing Conditions Report and a Goals, Objectives, Policies and Recommendations section. In developing the Town of Farmington Comprehensive Plan, the first step taken was the preparation of an Existing Conditions Report. The report is compiled to provide detailed background information on the Town of Farmington, which will be utilized in the planning process. The Existing Conditions Report provides a comprehensive snapshot of the Town of Farmington in 2008 and provides some insight into the town’s future with population, housing, and economic projections. This report is important as it will serve as the statistical/data foundation for the Town of Farmington Comprehensive Plan. Decisions as to the future direction of the Town of Farmington will in part be based on the information collected in this report. This Plan provides a guide for planned development in a timely, orderly and predictable manner to preserve the community’s unique qualities, avoid land use conflicts, and provide housing and employment opportunities for all residents.

20-year Vision
The Town of Farmington will

Plan Purpose and Use
Farmington’s Comprehensive Plan establishes an overall strategy for the growth and conservation of the Town. It updates and replaces the Town of Farmington Comprehensive Plan, La Crosse County, Wisconsin 2009. This Comprehensive Plan guides short- and long-range growth, development, and preservation decisions. The purposes of this Plan are to:

- Identify areas appropriate for development and preservation over the next 20 years and serve as a reference for development application reviews.
- Recommend types of land uses for specific areas of the Town.
- Preserve natural and cultural features and prime farmland for future generations.
- Provide a basis for intergovernmental cooperation.
- Identify needed transportation and community facilities to serve existing and future land uses.
- Guide the preparation of annual Town budgets.
- Communicate the Town’s desired future to the Town Board, commissions and committees, staff, residents, landowners, developers, neighboring communities, and others.
- Protect the public health, safety, and welfare.
- Maintain and improve the current quality of life for Town residents.

This Plan has been prepared under the State of Wisconsin’s Comprehensive Planning Law, adopted in 1999 and contained in §66.1001, Wisconsin Statutes. It meets all of
the Law’s elements and requirements. It is important to note that the law requires all Town land use decisions be consistent with this Plan.

Additionally, the Plan is a working document and is intended to be reviewed and updated at least once every ten (10) years. The review will serve as a checkpoint to ensure that the document is providing clear direction and that it remains consistent with community goals, values, and needs.

**Comprehensive Plan Format**

The Plan, this document, contains Farmington’s goals, objectives, policies, recommendations, and actions for the next 20 years. It contains the following eight (8) elements:

- Housing Element (Chapter 2)
- Transportation Element (Chapter 3)
- Utilities and Community Facilities Element (Chapter 4)
- Agricultural, Natural, and Cultural Resources Element (Chapter 5)
- Economic Development Element (Chapter 6)
- Intergovernmental Cooperation Element (Chapter 7)
- Land Use Plan (Chapter 8)
- Implementation/Action Element

This plan describes current and past conditions, planning efforts, opportunities, and issues to be addressed in each of the required plan elements. There is an additional appendix containing relevant maps.

**Planning Process (In Progress)**

The planning process has involved extensive public input throughout. The following formal public participation activities have been conducted. All public meetings and events have been properly noticed.

1. **Town Survey**
   Farmington assembled questions about a variety of topics that exist within the community including housing, transportation, and land use. These questions were then incorporated into a Town Survey for two reasons: 1) to facilitate a community discussion about long-term issues related to these topics; and 2) to collect community sentiment concerning these topics. The survey was performed as part of the Town of Farmington Comprehensive Plan. Results of the survey were incorporated into this Plan and used to help generate goals and objectives to determine actions for implementation. The survey period was held open for 8 weeks.

2. **Open House #1**
   Farmington offered an open house to facilitate public engagement. The Town presented Town goals, visions, and policies to gauge public input. Comments from Open House #1 were used to determine action plans, revise goals, and incorporate public opinion into the Plan. DATE

3. **Open House #2**
   Farmington offered a second open house to facilitate public engagement in the mapping process. The Town presented land use maps and asked for public opinion.
Comments from Open House #2 were refined and added to the future land use map.

4. Public Meetings with Plan Commission and Town Board
The Plan Commission met multiple times, offering the opportunity for public engagement at each meeting in addition to comments via email and phone. MRRPC staff presented at these meetings on progress of the Plan. The Town Board received recommendations from the Plan Commission to pass resolutions and ordinances regarding the plan.

5. Public Hearing
Farmington held a public hearing at the Town Hall to gather input from residents on the final draft of the Plan. Comments from the Public hearing were used to revise the final draft of the plan. The affidavit for the meeting posting can be found in Appendix D.

Town Survey Results

1. Do you reside in the Town of Farmington?

   - Yes, year round residency: 14%
   - Yes, but less than 6 months per year: 1%
   - No, but own property without residence: 1%
   - No, but own property with rented residence: 84%

2. If you own property in the Town, approximately how many acres do you own?

   - Less than 2
   - More than 2, less than 5
   - More than 5, less than 10
   - More than 10, less than 20
   - More than 20, less than 40
   - More than 40, less than 80
   - More than 80, less than 160
   - More than 160

DATE
3. Why do you choose to live in the Town of Farmington? (Choose up to 3)

- Community and rural character
- Close to employment
- Family & Friends
- Preferred place to raise children
- Type of housing
- Close to natural resources
- Reasonable tax rate
- Cost of living
- Close to major highway

4. How long have you resided in the Town?

- Less than 1 year: 7%
- 1 to 5 years: 77%
- 6 to 10 years: 15%
- More than 10 years: 1%

5. Please indicate your age bracket.

- 18-25: 42
- 26-45: 94
- 66 and over: 132
6. Do you own or rent the property where you reside?

- Own: 98%
- Rent: 2%

7. What community do you work in (if applicable)?

- In the Township of Farmington
- Outside the Township
- Student
- Retired
- Unemployed
- Work from home
8. In your opinion, which of the following public services and facilities needs improvements?

- County Government
- Town Government
- Snow Removal
- Parks & Recreation Facilities
- Law Enforcement
- Fire Protection

9. How would you rate the current efforts of the Town to regulate and guide development?
10. Which of the following types of new businesses would you like to see developed in the Town in the future?

- Professional Offices (real estate, insurance, banks, etc.)
- Retail Stores (stores, coffee shops, salons)
- Warehousing
- Gas Station
- Health Services/Medical Facilities
- Grocery Stores
- Business Related Commercial Development (e.g. bed)
- Arts & Entertainment
- Lodging
- Wholesale Trade
- Manufacturing
- Industrial Parks
- Developments with a mix of residential, office, and retail...
- Quarrying/Sand & Gravel pit operations

11. Would you support development along designated commercial roads such as County C and County D?

[Bar chart showing support for development along designated commercial roads with 'Yes' and 'No' options]
12. Would you support the Town Board taking a proactive role to regulate developments such as: cell towers, windmills, solar farms, "mega" farms, and mining operations?

13. Would you support the creation or expansion of the following transportation opportunities?

<table>
<thead>
<tr>
<th>Activity</th>
<th>Yes</th>
<th>No</th>
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<tr>
<td>Snowmobile Trails</td>
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<td>ATV Trails</td>
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<tr>
<td>Hiking Trails</td>
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<tr>
<td>Bike Routes</td>
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14. Which statement best describes how you would want the Town to look 20 years from now?

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<th>70</th>
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<td>As it looks now</td>
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<tr>
<td>Similar to now, but with more residential units</td>
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<tr>
<td>Similar to now, with more business development</td>
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<td>30</td>
<td>20</td>
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<tr>
<td>Similar to now, but with more business and residential units</td>
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<td>30</td>
<td>20</td>
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<tr>
<td>More recreational space</td>
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<td>30</td>
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<td>30</td>
<td>20</td>
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15. Which of the following best describes your idea of where new housing should be located in the Town?

- In and near developed areas (60%)
- Directed to newly proposed rural subdivisions (4 or more lots) (27%)
- In and near existing rural concentrations of homes (13%)
16. Current zoning requires an Exclusive Agriculture zoned parcel be a minimum of 35 acres to construct a residence. Would you favor the Town work with County and State officials to: (Note that the Farmland Preservation 35 acre rule set by Wisconsin)

- Stay the same, maintain the 35 acre minimum as is
- Lower the minimum parcel acreage to promote residential development on farmland
- Raise the minimum parcel acreage to promote farmland preservation
The Town should be mostly rural

Any business development should be promoted

The Town should promote the preservation of farmland

Regulations should be reduced so landowners can more easily develop as they wish

Most new development should occur adjacent to areas which are already mostly developed

The Town should promote industrial development

Natural resource protection should be a high priority for the Town

The Town should promote more tourism and recreation oriented businesses

The scenic beauty and rural appearance of the Town should be preserved through sign and other appearance regulations

Traffic is a problem in the Town

Development should mostly occur in cities and villages - not in the Town

Housing affordability is a problem in the Town

It is important to coordinate the Town's future plans with surrounding towns, cities, and villages

Agricultural businesses should be promoted

Housing subdivisions should be allowed in the rural areas of the Town

Small family non-farm businesses should be allowed in the rural areas

The Town should consider night lighting requirements to preserve the Town's 'night skies'

The Town should encourage the preservation of historic homesteads and other historic sites

The Town should adopt signage (billboard) regulations along roads and highways

The Town should support programs that purchase open space lands such as wetlands, floodplains and woodlands, for preservation and recreation purposes

The Town should participate in environmental improvement projects to maintain and improve water quality

Farmers/landowners should be allowed to sell lots less than 35 acres for housing developments
ISSUES AND OPPORTUNITIES

History and Setting
Farmington is in La Crosse County in western Wisconsin. The Town is in northeastern portion of La Crosse County and consists of approximately 48,723 acres. There are no incorporated cities or villages within the boundaries of the Town of Farmington. The Town of Farmington is bordered on the north by Jackson, Monroe, and Trempealeau Counties, on the south by the Town of Hamilton and the Town of Onalaska, on the east by the Town of Burns, and on the west by the Town of Holland.
The Town of Farmington was first settled in 1846 and was formally organized as a political entity on January 4, 1854. The Town’s name was derived because it had some of the finest farming land in the county, thus the name “Town of Farmington”.

Notable historic facts and events in Farmington include:

- The first marriage in the Town was between A.M. Hill and Miss Adaline Congdon. The service was conducted by a Methodist minister.
- The first death in the Town occurred on June 19, 1848 to Margaret Lewis. Her daughter Lucy Lewis was the second recorded death. Loretta Downer was the first child born in the Town of Farmington to early settlers.
- In 1848 a sawmill was built on Fleming’s Creek and in 1850 a grist mill was built utilizing lumber obtained from the Black River.
- The first post office was established in 1849 in the house of Lloyd Lewis (assumed duties of Postmaster) and he named the post office Mindoro.
- In 1847, Luther Downer plowed 12 acres of land in Section 21 which was the first plowing done in the Town of Farmington.
- In 1906 the Town of Farmington led the county in oats, barley, wheat, and rye production. The first schoolhouse was built in 1851 in Section 19 with the first classes taught in that summer by Louisa Leonard.
- The first tavern was constructed in 1854.
- In 1854, Mons Anderson and Van Austin each gave an acre of land on which the first cemetery was laid out.
- In 1855 a town site was laid out in Section 21.
- The first town election was held in the schoolhouse in 1854.

Population Trends and Forecasts

Farmington has been increasing in population over the past twenty years. While the rate of growth is projected to decrease slightly over the next two decades, the population is still projected to grow. Nearby Holmen is among the fastest growing communities within La Crosse County.

Historical measures are from the US Census. The projections provided for the next twenty years have been provided by the State of Wisconsin Department of Administration (DOA). The DOA considers and monitors changes and patterns in fertility, mortality, and migration. According to DOA projections, Farmington will grow more than 18% by 2040.

Table 1 US Census Population Counts

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<th>2024</th>
<th>2025</th>
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<td>5,225</td>
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<tr>
<td>La Crosse County</td>
<td>97,904</td>
<td>107,120</td>
<td>114,638</td>
<td>120,447</td>
<td>123,404</td>
<td>128,120</td>
<td>129,830</td>
<td>131,500</td>
</tr>
</tbody>
</table>

Source: US Census Bureau 2020, Estimates and projections from WI DOA
Age and Gender

The median age for Farmington is 44.4 years old, which is higher than the state median age of 39.1 years old and slightly higher than the County median age of 37.4. Table 2 outlines the age distribution for the population of Farmington residents. Nearly 50 percent of residents in the Town are between 20 and 59 years old. Farmington’s age distribution skews slightly older than surround communities and the county average (Table 2).

Table 2 Age Statistics - 2021

<table>
<thead>
<tr>
<th></th>
<th>Median Age</th>
<th>0-9</th>
<th>10-19</th>
<th>20-29</th>
<th>30-39</th>
<th>40-49</th>
<th>50-59</th>
<th>60-69</th>
<th>70+</th>
</tr>
</thead>
<tbody>
<tr>
<td>Town of Farmington</td>
<td>44.4</td>
<td>11%</td>
<td>12%</td>
<td>10%</td>
<td>11%</td>
<td>12%</td>
<td>15%</td>
<td>16%</td>
<td>12%</td>
</tr>
<tr>
<td>Village of Holmen</td>
<td>37.1</td>
<td>15%</td>
<td>14%</td>
<td>13%</td>
<td>12%</td>
<td>14%</td>
<td>13%</td>
<td>11%</td>
<td>9%</td>
</tr>
<tr>
<td>Village of West Salem</td>
<td>40.8</td>
<td>12%</td>
<td>13%</td>
<td>12%</td>
<td>13%</td>
<td>12%</td>
<td>12%</td>
<td>14%</td>
<td>13%</td>
</tr>
<tr>
<td>La Crosse County</td>
<td>37.4</td>
<td>11%</td>
<td>13%</td>
<td>17%</td>
<td>12%</td>
<td>11%</td>
<td>12%</td>
<td>12%</td>
<td>12%</td>
</tr>
</tbody>
</table>

Source: ACS Data, ESRI Analysis

Race

Table 3 show race statistics for Farmington residents. Farmington’s race composition is like that of nearby communities and La Crosse County and has a composition of 96% white. An expanded demographic profile is shown on the following page.

Table 3 Race Statistics - 2021

<table>
<thead>
<tr>
<th></th>
<th>White</th>
<th>Black</th>
<th>American Indian and Alaska Native</th>
<th>Native Hawaiian and Other Pacific Islander</th>
<th>Asian</th>
<th>Hispanic</th>
<th>Diversity Index</th>
</tr>
</thead>
<tbody>
<tr>
<td>Town of Farmington</td>
<td>96%</td>
<td>&lt;1%</td>
<td>&lt;1%</td>
<td>&lt;1%</td>
<td>2%</td>
<td>1%</td>
<td>8.8</td>
</tr>
<tr>
<td>Village of Holmen</td>
<td>89%</td>
<td>1%</td>
<td>&lt;1%</td>
<td>&lt;1%</td>
<td>8%</td>
<td>1%</td>
<td>22.0</td>
</tr>
<tr>
<td>Village of West Salem</td>
<td>96%</td>
<td>1%</td>
<td>1%</td>
<td>&lt;1%</td>
<td>1%</td>
<td>2%</td>
<td>11.5</td>
</tr>
<tr>
<td>La Crosse County</td>
<td>90%</td>
<td>2%</td>
<td>&lt;1%</td>
<td>&lt;1%</td>
<td>5%</td>
<td>2%</td>
<td>21.6</td>
</tr>
</tbody>
</table>

Source: ACS Data, ESRI Analysis
HOUSING ELEMENT

This element includes a compilation of goals, objectives, and actions to guide the future development and character of housing in Farmington. Major themes/issues that emerged from the Town Survey relating to housing include:

- Promoting development near existing rural concentrations of homes
- A desire to retain rural character
- The encouragement of cluster development (a developer plots homes on smaller lots adjoining large tracts of land permanently protected as open space)
- Explore elderly/assisted living opportunities

GOAL 1
Promote the development of senior citizen and assisted living housing in the unincorporated community of Mindoro.

GOAL 1: OBJECTIVES AND ACTIONS

1. The Town of Farmington and the La Crosse region are comprised of an aging population. Survey input suggests that opportunities for elderly/assisted living housing in the Town is important to consider when planning. The Plan recommends that the Town of Farmington work with La Crosse County planning officials and make every effort to promote housing development that is sensitive to the needs of older residents.

2. In the unincorporated community of Mindoro a multiple family living facility is located on County Road DE. Adjacent to the facility there is additional developable area. The plan recommends that this area be designated on the Land Use Map multi-family housing developments. This designation would also include opportunities for senior citizen and assisted living housing.

3. Support activities of the La Crosse County Housing Commission in achieving its long- and short-term goals related to the creation of affordable housing for all age groups.

4. During the planning process “smart housing” was discussed. “Smart housing” was looked at in two ways, one focused on location of houses and efficient developments. The other looked at the actual physical structure and size of homes. In previous planning efforts, it was expressed numerous times that people should become more conscious of exactly how much space they need as smaller homes would require less energy and materials to build and maintain. Homeowners should also become more aware of construction methods/materials that are more energy efficient/friendly. It is recommended that the Town when possible, inform residents to consider “smart housing options. The concept of “smart housing” (smaller more efficient homes) would assist in meeting the goal of providing housing for seniors.

GOAL 2
Encourage the development of high-quality multi-family apartments and rental units in the Farmington to assist in providing housing opportunities for all income levels, and to provide housing options for the area workforce.

GOAL 2: OBJECTIVES AND ACTIONS

1. Multi-family housing and rental units make up a small portion of the housing stock in Farmington. Such units are not more prevalent because the town is rural. The Town of Farmington recognizes that multifamily housing developments provide diversified housing opportunities. Therefore, the plan recommends that locations in the unincorporated community of Mindoro be designated for multi-family housing developments since the community is served by public sewer and water system.
2. It is recommended that the board consider a range of factors when evaluating proposed multi-family dwellings, including: supply vs demand for unit types, compatibility with the neighborhood and community, and quality design aesthetic.

**GOAL 3**

Promote cluster housing development in the Farmington in established residential areas.

**GOAL 3: OBJECTIVES AND ACTIONS**

1. Cluster development was encouraged in the previous comprehensive plan. A cluster/conservation subdivision can be described as a development with common open space and compact clustered lots. A purpose of cluster/conservation subdivisions is to preserve agricultural land/open space/natural resources while allowing for residential development. Cluster/conservation subdivisions, when proposed/developed in the Town of Farmington will minimize future maintenance and service costs for the Town, and the cluster/conservation subdivision will help preserve the rural character of the Town. In contrast, Traditional rural land use regulations and non-regulated rural developments typically create scattered development patterns resulting in development that consumes large amounts of land.

2. To the Town of Farmington plan recommends that clusters encourage the development of cluster/conservation subdivisions, er/conservation subdivisions be utilized as a land management tool when applicable in established residential areas of Stevenstown and Burr Oak. Farmington must develop standards for cluster/conservation subdivisions that reflect the desired outcome of the planning process.

3. It is recommended that Clustered Development Principles be encouraged for multiple single-family housing units when proposed in Exclusive Agriculture areas (meeting density requirements) when it is determined that such principles will be in the best interest of the Town of Farmington. Such clustered development principles include: lot sizes of 2 to 5 acres in size, lots are contiguous (share a common boundary), proposed housing units are to be sensitive to neighboring property view sheds, housing units should be situated in an effort to be screened from view (from public roadways and existing residential housing) by existing vegetation or topography, developments require limited public infrastructure (roads).
**Housing Units**

Table 4 depicts housing occupancy within Farmington. In 2020, there were 941 housing units in the area - 82% owner occupied, 9% renter occupied, and 9% vacant. Owner occupied units are higher in Farmington than surrounding municipalities, while the percentage of renter occupied units is substantially lower.

**Table 4 Housing Occupancy, 2020**

<table>
<thead>
<tr>
<th></th>
<th>Total Housing Units</th>
<th>Owner Occupied</th>
<th>Renter Occupied</th>
<th>Vacant Units</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Town of Farmington</strong></td>
<td>941</td>
<td>82%</td>
<td>9%</td>
<td>9%</td>
</tr>
<tr>
<td><strong>Village of Holmen</strong></td>
<td>3,988</td>
<td>77%</td>
<td>20%</td>
<td>3%</td>
</tr>
<tr>
<td><strong>Village of West Salem</strong></td>
<td>1,994</td>
<td>70%</td>
<td>28%</td>
<td>2%</td>
</tr>
<tr>
<td><strong>La Crosse County</strong></td>
<td>51,741</td>
<td>61%</td>
<td>34%</td>
<td>5%</td>
</tr>
</tbody>
</table>

Source: ESRI, US Census Bureau 2021

**Housing Characteristics**

A “household” is an occupied housing unit. Table 5 outlines the average size of both households and families within the Town and surrounding municipalities. It also identifies the percentage of households that consist of family versus non-family households. The average household in Farmington consists of 2.56 people, while the average family in the Town consists of 2.88 people. The majority, 73%, of households in the Town consist of related families.

The Town has a slightly smaller average household size compared to the Village of Holmen, but larger than West Salem and La Crosse County. Farmington also has smaller average family sizes than surrounding municipalities.

**Table 5 Household Characteristics, 2020**

<table>
<thead>
<tr>
<th></th>
<th>Average Household Size</th>
<th>Average Family Size</th>
<th>Family Households (2+ people)</th>
<th>Non-family Households</th>
<th>2010-2021 Households Compound Annual Growth Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Town of Farmington</strong></td>
<td>2.56</td>
<td>2.88</td>
<td>73%</td>
<td>27%</td>
<td>0.66%</td>
</tr>
<tr>
<td><strong>Village of Holmen</strong></td>
<td>2.62</td>
<td>3.05</td>
<td>72%</td>
<td>29%</td>
<td>1.18%</td>
</tr>
<tr>
<td><strong>Village of West Salem</strong></td>
<td>2.47</td>
<td>2.99</td>
<td>69%</td>
<td>31%</td>
<td>0.61%</td>
</tr>
<tr>
<td><strong>La Crosse County</strong></td>
<td>2.36</td>
<td>2.94</td>
<td>59%</td>
<td>41%</td>
<td>0.51%</td>
</tr>
</tbody>
</table>

Source: ESRI, US Census Bureau 2021

**Type of Housing Unit**

Table 6 outlines the composition of housing unit type, by number of units. In Farmington, single family detached homes are the most common type of housing at 92%. Mobile homes are the second highest type of unit at 6%. Farmington has a substantially higher percentage of single unit detached homes than surrounding municipalities.
### Table 6 Type of Housing Unit, 2020

<table>
<thead>
<tr>
<th></th>
<th>Total Occupied Units (2021)</th>
<th>1-Unit Detached</th>
<th>1-Unit Attached</th>
<th>2 Units</th>
<th>3 or 4 Units</th>
<th>5 to 9 Units</th>
<th>10 or More Units</th>
<th>Mobile Home</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Town of Farmington</strong></td>
<td>857</td>
<td>92%</td>
<td>1%</td>
<td>1%</td>
<td>0%</td>
<td>0%</td>
<td>0%</td>
<td>6%</td>
</tr>
<tr>
<td><strong>Village of Holmen</strong></td>
<td>3,881</td>
<td>54%</td>
<td>12%</td>
<td>4%</td>
<td>1%</td>
<td>4%</td>
<td>5%</td>
<td>14%</td>
</tr>
<tr>
<td><strong>Village of West Salem</strong></td>
<td>1,961</td>
<td>56%</td>
<td>12%</td>
<td>4%</td>
<td>2%</td>
<td>4%</td>
<td>2%</td>
<td>11%</td>
</tr>
<tr>
<td><strong>La Crosse County</strong></td>
<td>48,837</td>
<td>61%</td>
<td>7%</td>
<td>6%</td>
<td>4%</td>
<td>4%</td>
<td>4%</td>
<td>4%</td>
</tr>
</tbody>
</table>

*Source: ESRI, US Census Bureau 2021*

### Age of Housing Structures

Table 7 represents the percentage of homes that were constructed within each decade over the past eighty years. Approximately 28% of the homes in Farmington have been constructed within the past twenty years, while 30% were constructed in 1939 or earlier. To compare, 17% of homes throughout La Crosse County and 18% of West Salem homes were constructed in the past 20 years.

### Table 7 Age of Housing Structures, 2019

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Town of Farmington</strong></td>
<td>895</td>
<td>30%</td>
<td>2%</td>
<td>3%</td>
<td>2%</td>
<td>13%</td>
<td>8%</td>
<td>14%</td>
<td>21%</td>
<td>3%</td>
<td>4%</td>
</tr>
<tr>
<td><strong>Village of Holmen</strong></td>
<td>3,816</td>
<td>3%</td>
<td>0%</td>
<td>4%</td>
<td>5%</td>
<td>11%</td>
<td>14%</td>
<td>21%</td>
<td>32%</td>
<td>5%</td>
<td>6%</td>
</tr>
<tr>
<td><strong>Village of West Salem</strong></td>
<td>2,063</td>
<td>19%</td>
<td>6%</td>
<td>6%</td>
<td>5%</td>
<td>12%</td>
<td>22%</td>
<td>10%</td>
<td>6%</td>
<td>2%</td>
<td></td>
</tr>
<tr>
<td><strong>La Crosse County</strong></td>
<td>50,304</td>
<td>17%</td>
<td>5%</td>
<td>9%</td>
<td>9%</td>
<td>16%</td>
<td>11%</td>
<td>15%</td>
<td>12%</td>
<td>3%</td>
<td>2%</td>
</tr>
</tbody>
</table>

*Source: American Community Survey (ACS), 2010-2019*
**Housing Values**

Table 8 outlines the values of owner-occupied housing units in the area. In 2020, the median home value in Farmington was $208,300. The Town’s housing unit median value is $35,000 higher than the County’s, and also higher than surrounding municipalities. Farmington also has a higher percentage of housing units over $300,000 than surrounding areas (23%).

**Table 8 Value of Owner-Occupied Housing Units, 2021**

<table>
<thead>
<tr>
<th>Total Owner-Occupied Units</th>
<th>Median ($)</th>
<th>Less than $50k</th>
<th>$50k to $99k</th>
<th>$100k to $149k</th>
<th>$150k to $199k</th>
<th>$200k to $249k</th>
<th>$250k to $299k</th>
<th>$300k or more</th>
</tr>
</thead>
<tbody>
<tr>
<td>Town of Farmington</td>
<td>684</td>
<td>$208,300</td>
<td>2%</td>
<td>17%</td>
<td>14%</td>
<td>16%</td>
<td>14%</td>
<td>15%</td>
</tr>
<tr>
<td>Village of Holmen</td>
<td>2,613</td>
<td>$197,600</td>
<td>10%</td>
<td>6%</td>
<td>12%</td>
<td>22%</td>
<td>29%</td>
<td>11%</td>
</tr>
<tr>
<td>Village of West Salem</td>
<td>1316</td>
<td>$183,400</td>
<td>12%</td>
<td>1%</td>
<td>14%</td>
<td>35%</td>
<td>19%</td>
<td>8%</td>
</tr>
<tr>
<td>La Crosse County</td>
<td>29,949</td>
<td>$173,300</td>
<td>6%</td>
<td>8%</td>
<td>23%</td>
<td>24%</td>
<td>15%</td>
<td>9%</td>
</tr>
</tbody>
</table>

Source: US Census Bureau, ESRI 2021

**Housing Affordability**

Housing affordability can be determined by looking at the housing affordability index. A value of 100 means that a family with the median income has exactly enough income to qualify for a mortgage on a median-priced home. An index above 100 signifies that family earning the median income has more than enough income to qualify for a mortgage loan on a median-priced home, assuming a 20 percent down payment. For example, a composite housing affordability index (COMPHAI) of 120.0 means a family earning the median family income has 120% of the income necessary to qualify for a conventional loan covering 80 percent of a median-priced existing single-family home. An increase in the COMPHAI then shows that a family is more able to afford the median priced home. Shown in

**Table 9 Housing Affordability, 2020**

<table>
<thead>
<tr>
<th>Housing Affordability Index</th>
<th>Percent of Income on Mortgage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Town of Farmington</td>
<td>150</td>
</tr>
<tr>
<td>Village of Holmen</td>
<td>193</td>
</tr>
<tr>
<td>Village of West Salem</td>
<td>172</td>
</tr>
<tr>
<td>La Crosse County</td>
<td>131</td>
</tr>
</tbody>
</table>

Source: US Census, Esri 2021 forecasts
Housing Projections
Farmington is projected to need approximately 200 housing units between 2015 and 2040. This will increase the current supply 23% between 2015 and 2040. To compare, the Village of Holmen will see a 42% increase in households and West Salem a 15% increase, while La Crosse County will see a minimal increase.
Table 10 below outlines the number of households currently in the County as well as the projected growth in households that is expected from 2015 to 2040. The projections provided for the next twenty years have been provided by the State of Wisconsin Department of Administration (DOA). The projections have been reached by closely monitoring past growth trends within the Town, County, and surrounding areas.

Table 10 Projected Housing Units, 2015 – 2040

<table>
<thead>
<tr>
<th>Town/City</th>
<th>2015</th>
<th>2020</th>
<th>2025</th>
<th>2030</th>
<th>2035</th>
<th>2040</th>
</tr>
</thead>
<tbody>
<tr>
<td>Town of Farmington</td>
<td>840</td>
<td>887</td>
<td>930</td>
<td>970</td>
<td>1,004</td>
<td>1,033</td>
</tr>
<tr>
<td>Village of Holmen</td>
<td>3,750</td>
<td>4,095</td>
<td>4,444</td>
<td>4,768</td>
<td>5,060</td>
<td>5,334</td>
</tr>
<tr>
<td>Village of West Salem</td>
<td>1,960</td>
<td>2,048</td>
<td>2,127</td>
<td>2,199</td>
<td>2,251</td>
<td>2,300</td>
</tr>
<tr>
<td>La Crosse County</td>
<td>22,265</td>
<td>22,538</td>
<td>22,683</td>
<td>22,676</td>
<td>22,519</td>
<td>22,298</td>
</tr>
</tbody>
</table>

Source: DOA 2013, US Census Bureau 2020

Housing Units by Heating Fuel
Most Farmington households in the area use Bottled, Tank, or LP Gas gas (60%) as a main heating fuel source. The second most common is Fuel Oil at 10.5%. The Town uses the most wood as a heating fuel source compared to the Village of Holmen, West Salem, and La Crosse County. The Town also use less utility gas than any of the surrounding municipalities (Table 11).

Table 11 Housing Units by Heating Fuel

<table>
<thead>
<tr>
<th>Town/City</th>
<th>Utility Gas</th>
<th>Bottled, Tank, or LP Gas</th>
<th>Electricity</th>
<th>Fuel Oil, Kerosene, Etc.</th>
<th>Wood</th>
<th>Solar Energy</th>
<th>Other Fuel</th>
<th>No Fuel Used</th>
</tr>
</thead>
<tbody>
<tr>
<td>Town of Farmington</td>
<td>4%</td>
<td>60%</td>
<td>4%</td>
<td>10%</td>
<td>21%</td>
<td>0%</td>
<td>&lt;1%</td>
<td>1%</td>
</tr>
<tr>
<td>Village of Holmen</td>
<td>72%</td>
<td>1%</td>
<td>22%</td>
<td>3%</td>
<td>1%</td>
<td>0%</td>
<td>1%</td>
<td>0%</td>
</tr>
<tr>
<td>Village of West Salem</td>
<td>71%</td>
<td>1%</td>
<td>26%</td>
<td>1%</td>
<td>0%</td>
<td>0%</td>
<td>&lt;1%</td>
<td>0%</td>
</tr>
<tr>
<td>La Crosse County</td>
<td>62%</td>
<td>6%</td>
<td>26%</td>
<td>2%</td>
<td>2%</td>
<td>&lt;1%</td>
<td>1%</td>
<td>&lt;1%</td>
</tr>
</tbody>
</table>

Source: American Community Survey 2014-2018

Special Needs Housing
The State of Wisconsin directory does not have any special needs housing listed for Farmington.
TRANSPORTATION ELEMENT

This element includes a compilation of goals, objectives, and actions to guide the future development and maintenance of various modes of transportation in the Farmington. Major themes/issues that emerged from the Town Survey relating to transportation include:

- Improved road maintenance
- The desire for more recreational, hiking, ATV, and biking trails
- Improved snow removal
- Monitor safety trends on roads within the Township

**GOAL 1**

*Strive to maintain funding for roads, to continue existing level of road maintenance*

**GOAL 1 OBJECTIVES AND ACTIONS**

1. Survey results indicated that residents were generally satisfied with the condition and maintenance (snow plowing, etc.) of town roads. It is therefore recommended that the Town of Farmington Town Board continue annual road inspections and current budgeting practices to maintain the existing quality and level of service of existing roads.
2. Continue to maintain a good working relationship with the County Highway Department and meet annually to discuss transportation issues effecting the town and county.
3. Continue to biannually update the Town of Farmington Road System on State of Wisconsin Department of Transportation’s Wisconsin Information System for Local Roads (WISLR) program.
4. Maintain communications with neighboring municipalities and continually monitor road impacts from potential business or residential expansion in the area.
5. Offer resident input on Township website regarding specific maintenance and road condition concerns.

**GOAL 2**

*Explore park and ride opportunities and encourage carpooling*

**GOAL 2 OBJECTIVES AND ACTIONS**

1. It is recommended that Farmington work with La Crosse County and the Wisconsin Department of Transportation and explore park and ride opportunities in the Town. It is recommended that the Town of Farmington be proactive and identify a location near Mindoro for a park and ride lot.
2. It is recommended that the Town of Farmington make residents aware of the WisDOT sponsored www.rideshareetc.org carpooling website that is available for Farmington residents to coordinate ridesharing.
3. Transportation options/services for elderly and disabled residents are important. It is recommended that the Town of Farmington work with the county departments (aging unit, etc.) and neighboring local units of government and support the development of enhanced transportation services to residents in need.
4. It is recommended to further analyze commuting patterns, to identify notable trends. Coordination with regional transit services, such as SMRT Bus could benefit Farmington residents.
5. The Township can also utilize available datasets and analysis from MRRPC to identify unique traffic trends to/from/within the community.

**GOAL 3**

*Work to improve the safety of transportation facilities in the Town*

**GOAL 3 OBJECTIVES AND ACTIONS**
1. It is recommended that the Town Board prioritize the hazardous locations and work with County Highway Department and Wisconsin DOT to develop solutions and a timeline to address the locations.

2. The potential traffic impacts of proposed residential, commercial, or industrial developments on the existing road system were identified in the planning process as important to town residents. It is recommended that the Town Board develop and adopt an ordinance that addresses the impacts of a proposed road resulting from a new development on the capacity and safety of an existing road that it intersects or extends. It would be intended that if a development adds additional burden to the Town Road over the current ADT classification that the developer would be responsible for all the upgrade costs associated with the impacted road segments.

3. It is recommended that the Town of Farmington work with La Crosse County in identifying potential pedestrian/bicycle routes in and throughout the Town. It is also recommended that future routes in the Town of Farmington tie into a County and regional trail system. It is further recommended that once routes are identified the Town support efforts to develop bike/pedestrian access to the facilities.

4. It is recommended that the Town adopt a “bike/ped. friendly” view and in doing so allow wider shoulders that could be developed at limited expense at the time when roads are constructed/reconstructed. It is further recommended that the Town pursue grant funding for bike/ped. trails when deemed in the best interest of the Town.

5. Review development proposals to ensure public roads provide sufficient access/turn arounds for emergency vehicles, school buses, etc.

6. It is recommended that Town of Farmington develop a policy (at the Town Board’s discretion) requiring new developments to extend new or existing public roads or public road right-of-way/public road easement of 66 feet in width to the property line of adjacent landowners when deemed necessary to serve future land uses.

7. Monitor safety, use, and effectiveness of UTV trail network, and promote compatibility with neighboring

8. Annually monitor crash statistics for roadways in the Township and identify any areas of concern for safety countermeasures.

This chapter of the report provides a summary of the transportation system that serves Farmington. The transportation system is vital to the development and future of the local unit of government. The transportation network allows people to go to work and home as well as the movement of raw materials and products. The following section provides an inventory of the transportation system in the Town of Farmington. Public Road Inventory Farmington participates in the State of Wisconsin Department of Transportation’s Wisconsin Information System for Local Roads (WISLR) program. The WISLR program maintains a complete listing of public roads in the Town of Farmington by jurisdiction, classification, and number of miles. Appendix B of this report provides a complete listing of public roads in the Town of Farmington. Public roads are classified as arterial, collector and local based on functionality. Arterials provide intra-community links and interconnect urban arterial systems and connections to rural collectors. Collector roads provide traffic circulation in residential neighborhoods, commercial and industrial areas. Collectors also focus traffic from local roads onto the arterial system. Local roads provide the lowest level of mobility and provide direct access to collectors and arterials. Figure 2 illustrates the roadway system in Farmington. Within Farmington there are 106.25 miles of public road that are under the jurisdiction of either La Crosse County or the Town of Farmington. Farmington maintains 39.68 miles of public road, which are all classified as local roads. La Crosse County has 66.57 miles of public road in the Town of
Farmington of which 31.92 miles are classified as collector roads and 34.65 miles is classified as local roads.

Figure 2 Farmington Transportation System

Movement of Goods
According to the 2018 State Freight Plan, there are generally six freight-dependent sectors and their related industries comprised almost 40 percent of Wisconsin’s employment and 44 percent of the state’s GDP. The six sectors are 1) wholesale and retail, 2) manufacturing, 3) agriculture and forestry, 4) construction, 5) transportation, information, and utilities/energy, and 6) mining. The convergence of highway, rail, and water cargo facilities in La Crosse County provides the opportunity for a fully intermodal terminal for freight distribution. The County’s closest intermodal terminals are in Minneapolis/St. Paul and Chicago.
Highways
State Road 108 is the primary freight and passenger corridor in Farmington and serves as a connector between State Road 16 to the south and State Roads 71 and 54 to the north. SR 108 is designated as a 65’ Restricted Truck Route by WisDOT. Farmington’s county highways are responsible for handling the area’s agricultural and industrial traffic as well.

Water
Direct water access for waterborne freight is available through both public and private terminals in the City of La Crosse and the Town of Campbell. The Port of La Crosse serves incoming and outgoing barge traffic on the Mississippi River. The port handles nearly 1.3 million metric tons of commodities annually and offers connections to the Upper Midwest and the world, including China, Russia, Spain, South America, Mexico, and other countries. For information regarding the future of Wisconsin Commercial Ports Association (WCPA), refer to the WCPA strategic plan.

Rail Freight
La Crosse County has rail cargo service through three Class I railroad companies, all of which provide direct access to Chicago and connections to eastern points. The Canadian Pacific Railway connects La Crosse to Milwaukee and Minneapolis/St. Paul. This company provides service, or potentially could provide service, to Rockland, Bangor, West Salem, and the north side of La Crosse. The Union Pacific Railroad operates with trackage rights on the Canadian Pacific between Tomah and Winona. The Burlington Northern & Santa Fe operates in the far western part of the County in a north-south orientation and provides service to industries on the south side of La Crosse and Onalaska. The Wisconsin State Rail Plan 2030 indicates shipments by rail and trucking freight are anticipated to grow through year 2030. Forecasts from the Wisconsin State Rail Plan 2030 are listed below:
- Increase in weight of freight rail commodities by over 16 percent
- Increase in value of freight rail traveling in Wisconsin by 18 percent
- Decrease in value of freight rail traveling from Wisconsin

Air Cargo
The La Crosse Municipal Airport serves as an air cargo facility. The airport is not one of the state’s six primary air cargo airports, but it does function as a feeder air service. Rather than maintain and operate a fleet of small aircraft, the integrated express carriers’ contract for on-demand service with a variety of aircraft operators. The Wisconsin State Airport System Plan 2030 forecasts for all-cargo aircraft operations at La Crosse Municipal Airport to continue to grow. In 2020, state forecasts predicted that the La Crosse Municipal Airport will have the second highest aircraft operations by commercial air cargo carriers, second to General Mitchell International in Milwaukee, but that the La Crosse Municipal Airport’s share of the state’s air cargo operations will be less than 12 percent. This prediction held true and is anticipated to grow in the following years.
**Regional Highway Network**

**Highways**

Farmington has relatively easy access to many of the highways that run throughout La Crosse and Jackson Counties. Interstates 90 and 94 serve long distance, intercity trips to Minneapolis/St. Paul, Minnesota and areas west, and areas to the east including Madison and Chicago, Illinois. USH 16 and State Road 108 and 54 provide connections to nearby highways 53, STH 35 and 14, which serve as regional corridors. Figure 3 highlights commute profiles for Farmington residents. A large percentage of residents commute between 20 and 40 minutes to and from work. The roadways designated as state routes and the interstate are used for intercity travel.

**Figure 3 Farmington Commute Profile**

Further, 85.9% of workers in Farmington drive alone to work as shown in Figure 4. Approximately 55% of workers have a commute time between 15 and 34 minutes, which is higher than the surrounding Towns, Villages, and the County as a whole. The second most common way to travel to work was by carpool (6.1% of workers).
Air Transportation

The La Crosse Regional Airport, located south of the Town, is one of nine Wisconsin airports that have commercial air passenger service on a year-round basis. The airport is located on French Island and it serves passenger air travel through connections to regional hubs. The La Crosse Regional Airport is served by American Airlines and Delta Air Lines with three daily non-stop hubs. These include Minneapolis-St. Paul, Chicago, and Detroit. The airlines process nearly 90,000 enplanements and 180,000 total passengers annually. At the airport, the multimodal connection opportunities are to rent a vehicle from four national car rental companies (Avis/Budget, Enterprise, Hertz and National/Alamo), or to use local city bus Route 4 (French Island/Industrial Parks).

The Wisconsin State Airport System Plan 2030 forecasts an increasing number of enplanements. The plan forecasted 109,960 thousand enplanements in 2010 and 122,570 enplanements in 2030. This is a 0.5% increase from 2010 to 2030, the same as the state average over this time period.

Passenger Rail

Intercity passenger rail is available through Amtrak service in the City of La Crosse. The Amtrak Empire Builder serves La Crosse, with regional connection to Chicago, Milwaukee, Columbus, Portage, Wisconsin Dells, Tomah, Winona, Red Wing, and St. Paul. The Empire Builder also connects to the West Coast (Seattle, WA and Portland,
OR). Through a connection in Chicago, the national Amtrak network is available. The passenger rail station is located at St. Andrew and Caledonia Streets (601 St. Andrew Street in the City of La Crosse).

WisDOT has been studying ways in which Wisconsin’s intercity passenger rail system could be expanded and developed into a more robust component of the state’s overall transportation system. WisDOT, along with Amtrak and eight other Midwestern state DOTs, is currently evaluating the Midwest Regional Rail System, a proposed 3,000-mile, Chicago-based passenger rail network in the Midwest. The regional rail system would provide 6 round trips at peak times between Chicago, Milwaukee, Madison, La Crosse, and St. Paul. Modern trains operating at peak speeds of up to 110-mph could produce travel times competitive with driving or flying.

**Bus**

Intercity passenger bus service in the La Crosse area was provided by Greyhound Lines; however, in August 2004, Greyhound discontinued service to the La Crosse area as part of its route restructuring. Intercity bus transportation is now provided by Jefferson Lines, a connecting carrier to Greyhound Bus Lines. Jefferson Lines runs daily scheduled bus service that connects to Greyhound’s national service in Madison and Minneapolis/St. Paul. The intercity bus terminal is located at 601 St. Andrew Street in the City of La Crosse.

**Local Roadway Network**

The street network shapes access and circulation through the Town. Public streets in the area are classified by their primary function, as described below:

- **Principal Arterials** – Serve longer intra-urban trips and traffic traveling through urban areas. They carry high traffic volumes and provide links to major activity centers.
- **Minor Arterials** – Provide intra-community continuity and service to trips of moderate length, with more emphasis on land access than principal arterials. The minor arterial system interconnects with the urban arterial system and provides system connections to the rural collectors.
- **Collectors** – Provide both land access and traffic circulation within residential neighborhoods, commercial areas, and industrial areas. These facilities collect traffic from local streets in residential neighborhoods and channel it onto the arterial system. In the central business district, and in other areas of like development and traffic density, the collector system may include the street grid which forms the basic unit of traffic circulation.
- **Local Streets** – Local streets primarily provide direct access to adjacent land and access to higher order systems. Local streets offer the lowest level of mobility and through traffic movement on this system is usually discouraged.
Traffic Counts

Limited traffic counts are available for the Town of Farmington. Table 12 illustrates the available traffic counts for recent years on selected county roads and State Highway 108. As the traffic counts indicate, traffic on the roads serving the Town of Farmington has increased over the years. County Road C, County Road D, and Highway 108 continue to be the most heavily traveled roads in the township.

**Table 12 Farmington Traffic Counts**

<table>
<thead>
<tr>
<th>Street</th>
<th>Year of Count</th>
<th>Count (Average Daily Traffic)</th>
</tr>
</thead>
<tbody>
<tr>
<td>County C South County DE</td>
<td>2017</td>
<td>10,100</td>
</tr>
<tr>
<td>Intersection</td>
<td></td>
<td></td>
</tr>
<tr>
<td>County T at West Town Line</td>
<td>2011</td>
<td>920</td>
</tr>
<tr>
<td>County D West of Hwy 108</td>
<td>2017</td>
<td>9,600</td>
</tr>
<tr>
<td>Intersection</td>
<td></td>
<td></td>
</tr>
<tr>
<td>State Hwy 108 in Mindoro</td>
<td>2005</td>
<td>10,100</td>
</tr>
<tr>
<td>State Hwy 108 North of Burr Oak</td>
<td>2002</td>
<td>450</td>
</tr>
</tbody>
</table>

Interstate Highway

Interstate 90 is a Freeway Arterial regionally linking Chicago, Milwaukee, Madison, La Crosse, and southern Minnesota. The interstate travels to the south of the Town of Farmington and can be accessed at exits in the Village of West Salem and the Village of Bangor approximately seven miles to the south of the Town of Farmington.

State Highway 108

State Highway 108 is classified as a collector highway. It enters the Town of Farmington at the south town line, briefly reenters the Town of Hamilton, then reenters Farmington and runs in a north/south direction until it exits the town at the north town line. There is a total of 9.9 miles of State Highway 108 in the Town of Farmington. State Highway 108 throughout its length in the Town has a 22 foot wide, two lane pavement, with 1 or 2 foot gravel shoulders.

County Highways

Over 66 miles of County roads travel throughout the Town of Farmington, which represents the longest mileage of County roads in any Town in La Crosse County. Of the County road mileage 31.92 miles are designated as collectors and 34.65 miles are designated as local roads.

County A

County A is a Local Road that has 6.32 miles in the Town of Farmington and runs from State Highway 108 to the east town line. It continues into the Town of Burns and intersects with State Highway 162. The road is of varying pavement width between 18 and 22 feet, and shoulders between 2 and 5 feet on each side.

County AE

County AE is classified as a Local Road that runs between County A and County TA. The road is 1.37 miles and consists of two 9 foot lanes with 3 foot shoulders.

County C

County C is a Collector road that travels north-south more or less parallel to State Highway 108, intersecting with it at the south end just north of STH 16 and again intersecting it, and ending, at Burr Oak one mile south of the north County line in the Town of Farmington. 5.49 miles of the County C are in the Town of Farmington. Pavement widths vary on the road from 20 feet and 22 feet.
**County D**
This Collector originates at Holmen and enters Farmington at the south Town line and turns east until it ends in Mindoro at the intersection with State Highway 108, for a total of 6.02 miles in the Town. County D has mostly 22-foot pavement width, with a significantly wider pavement of 44 feet west of State Highway 108 and the community of Mindoro. Shoulder width varies from no shoulder to 5 feet.

**County DD**
This 1.14-mile Local Road runs between County D and County T. This road has a 20-foot pavement width, and 3 foot shoulders on each side.

**County DE**
This 5.17-mile Collector connects with State Highway 108 at Mindoro and crosses the south Town line into Burns. Within Farmington DE has a 22 foot wide surface width except for its westernmost 0.1 mile in Mindoro where it is 44 feet wide. In the rural area the road has 2 to 5 foot shoulders, with the 22 foot pavement.

**County EE**
This Local Road enters Farmington from the south and the Town of Burns where it connects with State Highway 162. Within Farmington to County T, its north terminus, it is 3.25 miles in length. The road has a 20 foot pavement with a one foot shoulder.

**County M**
County M in its entirety is one of the longest county roads in La Crosse County. From its northern terminus at CTH Q in the Town of Farmington to its southern terminus at U.S. Highway 14/61 in the Town of Greenfield it is 27.54 miles. Within the Town of Farmington County M is classified as a Collector from the south Town line to County T, a distance of 3.54 miles. From County T to County Q, 1.92 miles, it is a Local Road. On the Collector portion pavement width varies from 20 feet to 22 feet, with 2 or 3 foot shoulders. The Local Road portion of County M between County Q and T has pavement width of 18 or 22 feet and shoulders of 2 or 3 feet.

**County Q**
Connecting County V to State Highway 108 in an east/west direction, County Q is 5.51 miles long and classed as a Local Road. The pavement width is mostly 22 feet, with one segment of 20 feet. Shoulder width varies from to 2 to 4 feet.

**County T**
This road serves much of the northern tier of La Crosse County in an east-west direction, connecting U.S. Highway 53\State Highway 93 in the Town of Holland to State Highway 162 in the Town of Burns. In Farmington the length is 14.16 miles, with the western 6.23 miles from the west Town line to State Highway 108 being classified as a Collector and the eastern 7.93 miles classed as a Local Road. The pavement widths for the Collector portion of County T are primarily 22 feet, with about 26 percent of the mileage being 20 feet. Most shoulders, varying in width between 2 and 4 feet, are the dimension which fall below the new road design standards. The Local Road length of County T also has pavement widths of 20 or 22 feet, but the consistently wider 4-foot shoulders, coupled with the lower design standards for a low volume Local Road make this part of the highway within the overall roadway width standard.

**County TA**
County TA is a 2.69-mile Local Road between County A and County T. This road has 20 feet of paved roadway from County A to County AE, with no shoulder. The
segment of road from County AE to County T has 18 feet of pavement with a 3 foot shoulder each side.

**County V**

This road is classified as a Local Road and runs for 5.24 miles between the west Town line and the north Town line, including service through Stevenstown. Two segments make up this road as it goes through the Town of Farmington. The first segment connects the west Town line with County T and is 2.2 miles long. This segment has 22 foot wide pavement, and 4 foot shoulders. The second segment of this road runs from County T to the north Town line and is 3.04 miles long.

**County VV**

Classified as a Collector, County VV is 3.27 miles long while in the Town of Farmington running between County T and the North Town and County line. In Jackson County it connects with State Highway 54 at the community of North Bend. The pavement width is 22 feet, with a 1 foot shoulder.

**County W**

This Local Road enters the Town at the south line and continues in Farmington for 1.79 miles to end at County D. It has a 22 foot wide pavement and a 2 foot shoulder on each side.

**Town Roads**

The Town of Farmington has a total of 39.68 miles of Town roads. These roads range in a variety of lengths, widths, and other distinguishing characteristics. The longest Town road is the 3.11 mile Baker Road. There are six roads that are over 1 mile long. Due to the topography of the Town of Farmington, none of the Town roads provide direct travel across the Town, and the Town road system is made up of mini-systems grouped by the County or State road they access. A few Town roads enter Farmington either as an ending segment which is part of a road in other towns, or as a piece of a longer road, a segment of which passes through the Town.

**Pedestrian/Bike Trails/Snowmobile Trails**

There are three County recreational properties located in the Town of Farmington in which offer open space for walking and hiking. The 461 acre Bice County Forest Preserve is located in the northeast portion of the Town of Farmington and offers designated hiking and cross-country skiing trails. The Mindoro Park located just west of Mindoro and the Hoeth Forest located in the north central portion of the Town of Farmington provide open space but no designated hiking or skiing trails. Also, in the Town of Farmington there are over 74 miles of low volume-hard surface local roads. These local roads provide residents and tourists with biking and walking opportunities. Over 20 miles of state funded snowmobile trails and one mile of club trail travel through the Town of Farmington. The trails travel through the communities for
Stevenstown, Mindoro, and Burr Oak connecting the communities to the Village of Bangor, Village of Holmen, Village of West Salem and Jackson County. Tri-County Trail Blazers ATV Club was formed in 2002 and has established 15 miles of public ATV Trails in La Crosse County and Jackson County. The ATV trail runs from Burr Oak in the Town of Farmington to Northbend and Shantytown in Jackson County (Figure 5). The club also maintains several miles of private trails available to club members.

*Figure 5 Farmington Area UTV Trails - 2021*

![Farmington Area UTV Trails - 2021](source)

Source: [La Crosse County (atvridewi.com)](atvridewi.com)

**Public Transportation and Transit**

While Farmington has no formal public transportation services, there are two services located in La Crosse County, one is the La Crosse Municipal Transit and the other is the Onalaska/Holmen Public Transit Taxi.

The La Crosse Municipal Transit Utility (MTU), operated by the City of La Crosse, provides the only standard mass transit service in the County. Ten bus routes serve City of La Crosse, some surrounding townships, with a connection to the City of La Crescent.

The Onalaska/Holmen Public Transit Taxi Program is a demand response door-to-door transportation system. The shared ride taxi service provides transportation to all citizens and meets Americans with Disabilities Act accessibility requirements. The program is administered by the Onalaska City Council, and it contracts with a private transit company to provide the service.
The Department of Aging contracts with a private operator to provide this service to Town of Farmington and County residents. This service can be accessed by residents by calling the La Crosse County Aging Department.

**Paratransit**

Paratransit, in its broadest sense, includes all modes of “public” or “mass” passenger transportation systems other than privately driven automobiles or regularly scheduled bus/train service. La Crosse County Department of Aging contracts with a private operator to provide “mini-bus” service to all residents of La Crosse County age 60 or over, or 18 and over who are self-defined disabled, or otherwise unable to use conventional mass transit if it is available. In the Town of Farmington this service is available certain days of the week on a demand response door-to-door, with a hierarchy of trip purposes determining the priority for space and time.

To meet the special needs of persons with disabilities and to comply with the Americans with Disabilities Act, MTU operates lift-equipped buses on its regular fixed route system. MTU also provides complementary Paratransit Service. Disabled persons who, by reason of their disability cannot get to a bus stop from their home, from the bus stop to their destination, or who require more assistance in using transit service than that provided by a driver operating a lift equipped MTU bus, may qualify for ADA Paratransit Service.

**Air Transportation**

There are no public airports located in Farmington. The La Crosse Municipal Airport is located approximately 11 miles to the southwest of the Town of Farmington on French Island. The airport is designated as an Air Carrier/Cargo Airport. Airports of this classification are designed to accommodate all aircraft and in some cases wide body jets and military transports. The La Crosse Municipal Airport is one of 10 such airports in Wisconsin. The airport provides commercial air and freight service. Commercial air service is provided year round by Delta and American Airlines.
**Biking/Walking/Recreation**

Farmington does not currently have formal town bike lanes or a bike strategy, however several County Highways and State 108 are rated highly in the WisDOT Bicycle Facilities Map (Figure 6).

**Figure 6 Farmington Area Bicycle Routes**

Pedestrian facilities are not mapped by most local governments in La Crosse County, including Farmington. However, the 2030 Metropolitan Area Transportation Plan makes the following generalizations about the pedestrian network:

- For the most part, the roadways in suburban and urban-fringe areas of the planning area are constructed with curb and gutter; yet, these roads generally lack sidewalks, and have a narrow, 3-ft gutter pan and/or a wide curb lane within which a pedestrian might travel (not recommended). The lack of sidewalks forces pedestrians to walk in the roadway, increasing the likelihood of pedestrian/motor vehicle crashes.
Programs for Local Government
WisDOT administers a variety of state and federal programs, including:

- Airport Improvement Program (AIP)
- Connecting Highway Aids
- County Elderly and Disabled Transportation Assistance
- Federal Discretionary Capital Assistance
- Freight Rail Infrastructure Improvement Program (FRIIP)
- Freight Rail Preservation Program (FRPP)
- General Transportation Aids (GTA)
- Highways and Bridges Assistance
- Local Bridge Improvement Assistance
- Local Roads Improvement Program (LRIP)
- Local Transportation Enhancements (TE)
- Railroad Crossing Improvements
- Rural and Small Urban Public Transportation Assistance
- Rural Transportation Assistance Program (RTAP) Rustic Roads Program
- Surface Transportation Discretionary Program (STP-D)
- Surface Transportation Program – Rural (STP-R) & Urban (STP-U)
- Traffic Signing and Marking Enhancement Grants Program
- Transportation Economic Assistance (TEA)

La Crosse Area Planning Committee (MPO)
As the Metropolitan Planning Organization (MPO) for the La Crosse, WI-MN urbanized area, the La Crosse Area Planning Committee (LAPC) is required to develop a transportation plan with a 20-year-or-more planning horizon that includes “both long-range and short-range strategies/actions that lead to the development of an integrated intermodal transportation system that facilitates the efficient movement of people and goods.” The MPO has addressed land use and transportation goals for the area that can be found in the Beyond Coulee Vision 2040 Plan. The LAPC goal analysis of long-range transportation planning with Farmington can be found in Appendix B.
Figure 7 Transportation Map
State and Regional Transportation Plans

The following transportation plans were reviewed as part of Farmington planning process to insure consistency with other governing jurisdictions with regard to the future transportation improvements.

Connect 2050: WisDOT Statewide Comprehensive Transportation Plan.
Wisconsin is currently updating its statewide, long-range transportation policy plan, which is scheduled to be completed in Fall 2021. WisDOT periodically updates its statewide, long-range, multimodal plan. Connect 2050 sets a fresh vision and updates goals based on issues, trends, and public comments. The plan will guide WisDOT’s decision-making about changes to and investments in our statewide system for the next roughly 30 years. The plan will address all types of transportation and modal plans – from roads to ports to sidewalks – across the entire state.

Link: https://connect2050.wisconsindot.gov/

Wisconsin State Freight Plan – March 2018
Enhancing freight mobility is a top priority for the Wisconsin Department of Transportation (WisDOT). The State Freight Plan (SFP) provides a vision for multimodal freight transportation and positions the state to remain competitive in the global marketplace. The SFP was approved by the U.S. Department of Transportation on March 19, 2018.

Key elements of the State Freight Plan:
• Links transportation investments to economic development activities
• Places Wisconsin within a national and global context
• Engages and reflects the interests of a wide array of freight stakeholders
• Guides implementation – from planning to project development to programming
• Provides performance measures and management

Link: https://wisconsindot.gov/Pages/projects/sfp/default.aspx

*Wisconsin DOT Four Year Highway Improvement Program*

The plan details all road construction programs to be constructed in the state between 2021 and 2024. A review of the plan indicates that no projects are slated for Farmington, but several projects are scheduled on State and Federal Highways in Farmington to the south, and will impact Farmington travelers. The following illustrates the projects scheduled for construction.
UTILITIES AND COMMUNITY FACILITIES ELEMENT

This element includes goals, objectives, and actions to guide the future development of utilities and community facilities in Farmington. Major themes/issues that emerged from the Town Survey relating to utilities and public facilities include:

- County/Town Park improvements
- Manage and improve communication infrastructure
- Promote social, physical, and educational opportunities
- Monitor utility capacity and services regarding development

GOAL 1
Support and encourage improvements to the County Park.

GOAL 1 OBJECTIVES AND ACTIONS

1. The County Park in the Town of Farmington provides recreational opportunities for residents and visitors. The Town of Farmington recognizes the value (and potential value) of the park. It is recommended that the Town of Farmington continue to work with the La Crosse County Facilities Department on projects that will improve and enhance the park.

2. Continue to work with La Crosse County every five years on the updates to the La Crosse County Outdoor Recreation Plan. Participation in the plan maintains eligibility for the Town and County to apply for DNR recreational grant funding to improve parks. In addition to park grants, the Town may request DNR recreational grant funding for bike/pedestrian trails in the Town of Farmington.

3. Explore strategies to implement multi-use trails at the County Park as recommended in the 2014 ORA Report (in Comprehensive Plan Appendix). This will likely require Farmington to take a proactive role in administration, construction, and maintenance. The planning committee will continue discussing paths to success.

GOAL 2
Promote community facilities that increase social, physical, and educational opportunities for town residents.

GOAL 2 OBJECTIVES AND ACTIONS

1. Continue to monitor the growth of the Town of Farmington to ensure the new development does not affect the ability of the Town to provide community services. Expansion of Town services will be undertaken only when a clear need is identified and that protection of public health, safety, and welfare of the Town are important criteria upon which to base future investments.

2. It is recommended the board actively consider community service and utility capacity when evaluating development proposals. During the planning process residents indicated that they were satisfied with the existing level of public services provided by the Town of Farmington.

3. As a policy the plan recommends that the Town Board strive to maintain the existing level of services over the planning period within the constraints of the budget.

4. It is recommended that when the Comprehensive Plan is updated that communication with residents is facilitated to determine if the utility and community facility needs of residents are continuing to be met. This communication can be in the form of a survey or public meeting(s). Consider future space needs as the town presently owns several different parcels in which community facilities are located.

5. It is recommended that the Town continue to explore the consolidation of community facilities at one location and facility. Consolidation will possibly include
Town Offices, Town Hall, Town Shop, Library, Fire Department, Emergency Services, Law Enforcement, and Sanitary District Offices.

**GOAL 3**
Manage the location of wind towers and communication facilities.

**GOAL 3 OBJECTIVES AND ACTIONS**

1. Work in conjunction with the County to develop necessary ordinances to manage the utilization of alternative energy sources (wind) ensuring a net benefit to the residents of the town. It is further recommended that such uses not be allowed to jeopardize the environment and natural features that make the Town of Farmington unique.

2. La Crosse County currently has a communication facilities ordinance. It is recommended that the Town of Farmington support enforcement and continuing modifications to the ordinance.

3. Survey responses indicated that residents approve of the Township taking a proactive role in regulating developments such as: wind towers, cell towers, solar farms, mega farms and mining. It is recommended that the Township consider ways to balance interests of supporting development via expanded internet connectivity and sustainable energy while being mindful of community impacts of infrastructure.

**Sanitary Waste and Water Supply**
The Town of Farmington is unincorporated, and the majority businesses and residences are served by private on-site wastewater treatment systems. Private on-site wastewater treatment systems State standards (Wisconsin Administrative Code: COMM 83) are enforced by the La Crosse County Zoning Office in the Town of Farmington. Development Town of Farmington is dependent upon private onsite wastewater treatment systems. There is one sanitary district located in the Town of Farmington and it services residents and businesses within the unincorporated community of Mindoro. The approximate number of people served by the sanitary district is 300 (90 single family residence billings, 27 commercial billings). The sanitary wastewater treatment facilities were recently upgraded to meet DNR requirements.

Water supply to most residents and businesses in Farmington is provided by private wells. Properties within the unincorporated community of Mindoro receive water from the public water system (well) associated with the Mindoro Sanitary District.

**Solid Waste Disposal and Recycling Facilities**
The Town of Farmington provides a collection site for residents to bring their solid waste and recyclables for pickup by a contractor. Solid waste and recyclables can be dropped off at the Town of Farmington Recycling /Garbage Center in Mindoro on Tuesdays 1 p.m.-5 p.m. or Saturdays 8 a.m. – 12 p.m. Large items can also be brought to the collection center for disposal for a fee. There is no active sanitary landfill in the Town of Farmington. General trash and recycling drop-off is available to all residents of the Town. The Town utilizes the bag system ($1.00 per bag) for trash disposal.

**Stormwater Management**
Farmington is in two major watersheds. Most of the town is in the Black River Basin while small sections in the south central and southeast area of the town are in the La Crosse River Basin. The major responsibility of the Town of Farmington for the management of storm water involves controlling runoff from the public roadways. This accomplished by keeping culverts, bridges and road ditches free of debris. The Town Hall/shop property is subject to storm water runoff management requirements of the Wisconsin Department of Natural Resources (specifically road salt storage).
The Town of Farmington is required to keep road salt in storage structure which it maintains.

**Telecommunication Facilities**

There are two communication towers located in the Town of Farmington one is affiliated with AllTel Wireless the other is a US Cellular facility. La Crosse County has an ordinance that regulates height and location of communication towers. The ordinance details a public process that must be followed by parties interested in constructing a communication tower. The ordinance is in effect in the Town of Farmington.

**Electricity, Telephone, and Cable/Internet Services**

Electricity for town residences is provided by either Xcel Energy, Riverland, Bangor Municipal or Jackson Electric depending on location. Telephone and internet/cable service to residents is provided by Charter or CenturyTel. Charter provides cable service to the community of Mindoro.

**Libraries**

A community library is housed in the Mindoro Elementary School and serves Town of Farmington residents. The Town of Farmington provides $4,000 dollars per year in funding for the library. The library currently houses books and media donated for community use. The library is in need of more space. There are also several other libraries in La Crosse County that can serve Town of Farmington residents. The main La Crosse County library is located in the City of La Crosse at 800 Main Street. There are also libraries located in the Village of Holmen at 103 State Street, Village of West Salem at 201 Neshonoc Road, Village of Bangor at 1720 Henry Johns Boulevard and the City of Onalaska at 721 Oak Avenue South.

**Schools**

Farmington is served by four school districts. The school districts of Holmen, Melrose-Mindoro, West Salem and Bangor serve the residents of the Town. The Melrose-Mindoro Elementary School is in the Town of Farmington in the unincorporated community of Mindoro. Post-secondary education opportunities are available in La Crosse County for the Town of Farmington residents, which include the University of Wisconsin – La Crosse, Western Technical College and Viterbo University. In addition, the County has 16 private schools that provide additional educational choices for residents. Within the County, town residents also have access to several post-secondary education schools, including the following:

- **University of Wisconsin-La Crosse** was founded in 1909 and is now one of the 13 four-year campuses in the University of Wisconsin System with enrollment of around 10,000 students. UW-L has joined the City’s other two institutions of higher education and the region’s medical facilities to form a consortium to bring cutting-edge health care to the region, along with a state-of-the-art health research and education facility for professionals and students.

- **Western Technical College** is a public two-year college with a focus on technical education. The college has an annual enrollment of approximately 9,400 credit students and 12,900 non-credit students. The average age of WWTC’s credit and non-credit student is 33.

- **Viterbo University** is a co-educational Catholic University founded in the Franciscan tradition. Viterbo offers undergraduate and graduate
degrees and has an enrollment of approximately 2,700 students. It offers over 40 academic programs at the associate’s, bachelor’s, master’s, and doctoral level.

Parks and Recreation
There are several public recreational facilities/areas in the Town of Farmington. A description of the recreational opportunities are discussed in the Agricultural, Natural & Cultural Resources section of this report.

Police, Fire, and Rescue
Farmington does have a volunteer fire department. The fire station is attached to the Town Hall facility. The Town of Farmington Fire Department has a joint power agreement with the Town of North Bend for the area south of the Black River. The Town has a burning ordinance in place where open burning is prohibited in the Town without a special permit obtained from the fire department. The Town of Farmington does not have a police department. The La Crosse County Sheriffs Department provides law enforcement to the town. La Crosse County Emergency Government Office is responsible for HAZMAT planning for La Crosse County. Tri-State Ambulance Service based out of La Crosse, WI provides emergency medical services for Town residents. The Town of Farmington has medical first responders “Farmington Emergency Medical Team”. The first responders work cooperatively with the Town of Burns, Town of Holland, and the Town of North Bend in Jackson County. The La Crosse County 911 Emergency Dispatch Center provides 24-hour emergency telephone service to everyone in La Crosse County. The system uses the enhanced 911 system which provides emergency communications to all providers allowing quick and accurate emergency assistance.

Health Care Facilities
No health care facilities are located in Farmington. The nearest health care facilities to the Town are located in the City of Onalaska and the Village of Holmen. Gundersen Lutheran and Franciscan Skemp Healthcare, Mayo Health System are two (2) large medical centers that operate in the region, each with a hospital and large clinic in the City of La Crosse. In addition, both Gunderson Lutheran and Franciscan Skemp Healthcare, Mayo Health System operate health care facilities in the city and village. Gundersen-Lutheran Medical Center is the area’s recognized leader in heart, trauma and cancer care, births, business services, research and health education, with over one million clinic, hospital, and emergency room visits each year. Gundersen Lutheran operates a 325-bed teaching hospital with a Level II Trauma and Emergency Center in La Crosse. Franciscan Skemp, MHS La Crosse Campus operates a 250 bed hospital with a 24-hour Emergency Trauma Center. Franciscan Skemp Healthcare, partnered with world-renowned Mayo Clinic, offers excellent specialty services including cardiology, neurology, nephrology, oncology, orthopedics and many others, as well as comprehensive, compassionate primary care throughout an 11-county region in Wisconsin, Minnesota, and Iowa. Franciscan Skemp is a leader in women’s health, having established the area’s first Women’s Health Center in 1983. A health care education consortium that includes Viterbo University, Western Wisconsin Technical College and the University of Wisconsin at La Crosse exists in the region.

Child Care Facilities
Several private daycare facilities are available for residents in the Town of Farmington and neighboring jurisdictions.

**Religious Centers and Cemeteries**

There are eight cemeteries located in the Town of Farmington (Figure 9). Four cemeteries are privately owned and maintained and they are the: 1) Norden Cemetery or Lewis Valley Lutheran Cemetery is 3.5 acres and is located in Section 14 at the junction of County V and County T, .5 miles west of Stevenstown. 2) Burr Oak Evangelical Lutheran Church Cemetery or Christ Evangelical Lutheran Church Cemetery is 2.4 acres and is located in Section 12 at the junction of County C and County A (W2695 County Road A) next to the church. 3) Mulder Family Cemetery is .011 acres and located in Section 24 on Highway D, 1.1 miles west from junction with M. 4) Bakkevellum Family Cemetery is inactive with no stones and is located in Section 14 at W5537 Co. Road V, Holmen, WI 54636. The four public cemeteries maintained by the Town are the: 1) Black Oak Cemetery or Green Wood Cemetery is 1.5 acres and is located in Section 8 on Perkins Road .25 miles south of CTH Q and 3.25 miles west of Burr Oak. 2) Burr Oak Methodist Cemetery or Salzer Methodist-Burr Oak Cemetery is inactive and is located in Section 11 on highway 108. 3) Farmington Cemetery or Mindoro/Mindora Cemetery is 5.3 acres and is located in Section 20 on County D .5 miles west of Mindoro. 4) Wet Coulee Cemetery is active

**Figure 9 Community Facilities**
and is located in Section 35 on County C south of junction with County D. The McPherson Family Cemetery noted in several documents is no longer an active cemetery as the graves were moved to the Neshonoc Cemetery in the 1940’s.

**Timetable for the Expansion of Utilities and Community Facilities**

An important part of this planning process is to determine what upgrades or expansions to the Town’s utilities and community facilities are needed, and when. This analysis will be completed throughout this planning process and upgrades and expansions will be identified as needed.

**Sources:**

- La Crosse County, Wisconsin Farmland Preservation Plan, 1980 – Amended in 2014
- La Crosse County Comprehensive Outdoor Recreation Plan, 1998 – Amended in 2020
- La Crosse County Land & Water Resource Management Plan, 1999 – Amended in 2020
- Storm Water Management Review Plan for Drainage Issues 2019
- Zoning Ordinance – Comprehensive Revision in 2012
- Land Division Ordinance
AGRICULTURE, NATURAL, AND CULTURAL RESOURCES ELEMENT

This element includes an analysis of existing agricultural, natural, and cultural resources in and around the Farmington. The chapter presents goals, objectives and policies for the conservation and promotion of effective management of agricultural, natural, and cultural resources in the Town. The Town Survey revealed many important elements for consideration. These include:

- Preserve woodlands, bluff lands, and agriculture in the Farmington
- Promote awareness to preserve natural resources, historical and cultural sites in the Farmington
- Protect surface and groundwater resources of the Farmington

GOAL 1
Preserve woodlands, bluff lands, and agriculture in the Farmington

GOAL 1 OBJECTIVES AND ACTIONS

1. Agricultural land is a common term but depending on the user has a wide range of definitions. To clarify the term in the context of the comprehensive plan prime agricultural land is defined as soils designated as Class I, II, III on the Town of Farmington Soils.

2. During the planning process, it was determined that development be minimized on land defined as prime agricultural and avoid development on lands that are of cultural, religious, or historical significance. It is also recommended that development continue to be prohibited in wetland/flood plain areas.

3. The preservation of farmland was signified by town residents at public meetings and in opinion surveys as one of the most important resources to preserve in the Town of Farmington. Agriculture is critical to the local economy. The Town of Farmington is fortunate to have some of the most productive soils in La Crosse County, hence the name Town of Farmington. The Land Use Element identified numerous tools to preserve farmland and recommended utilizing such tools as the Exclusive Agriculture District, minimizing rural development, promoting cluster development, exploring the County’s Purchase of Development Rights (PDR) program, etc. In this Agricultural, Natural & Cultural Resources Element the Town reiterates its support for the policies and programs detailed in the Land Use Element to preserve Farmland.

4. Promotion of Forest Best Management Practices (BMP’S) Woodlots and forested slopes enhance the town’s natural beauty and provide excellent habitat for wildlife. In addition, the hardwood forests support the local economy by providing valuable forest products. The Town of Farmington Comprehensive Plan recommends that landowners utilize Forest Best Management Practices in maintaining the town’s forests and woodlots. Forest BMP’s will enhance woodlots and forested lands and ensure they remain a valuable natural resource. BMP’s will also reduce erosion on the town’s forested hillsides.

5. To assist in preserving blufflands and as stated in the Land Use Element it is recommended that development (building/driveway construction) be prohibited on slopes greater than 30% to preserve bluffs and minimize soil erosion. The Town of Farmington supports limiting development on slopes between 20%-30%. It is recommended that developments (building/driveway construction) requested on slopes between 20%-30% be required to receive a conditional use/special exception permit that will address erosion control, emergency access, and any additional site conditions deemed applicable by the reviewing bodies. Developments (building/driveway construction) on slopes less than 20% would be considered permitted and would only require standard building/zoning permits.

GOAL 2
Promote awareness to preserve natural resources, historical and cultural sites in the Farmington.

**GOAL 2 OBJECTIVES AND ACTIONS**
1. It is recommended that development be avoided on lands that are of cultural, religious, or historical significance. This can be achieved by reviewing State Historical Society databases pertaining to historic structures and sites prior to approving development proposals.
2. It is recommended that the Town of Farmington support the preservation of existing cultural and historic sites and activities in the Town (boardwalk, cemeteries, historic structures, etc.).
3. The Mindoro Cut is a significant historical site that is registered on the National Register of Historic Places and is located in the Town of Farmington. Every effort should be made to ensure site remains prominent and continues to be recognized as an important historical site in the Town of Farmington.
4. Continue to work with La Crosse County every five years on the updates to the La Crosse County Outdoor Recreation Plan. Participation in the plan will assist in receiving grant funding assistance for improvements to local parks. Participation in developing and approval of the La Crosse County Outdoor Recreation Plan maintains the Town’s eligibility for DNR recreational grant funding.
5. Consider posting resources on website and incorporating sites into events/campaigns.

**GOAL 3**
Protect surface and groundwater resources of the Farmington.

**GOAL 3 OBJECTIVES AND ACTIONS**
1. Encourage commercial, industrial, and residential development to locate in the unincorporated community of Mindoro which is served by a sanitary district that provides public sewer and water services.
3. It is recommended that development continue to be prohibited in wetland/flood plain areas by the continued enforcement of existing ordinances.
4. Support policies, programs and ordinances that will maintain the creeks and streams in the Town of Farmington as these features are recognized as important recreational resources.
5. Maintain existing regulations of private on-site sewer systems and private wells to protect the environment and future ground water supplies.
6. Work with the county in the implementation of storm water management plans to reduce runoff to surface waters.
7. Support the County’s implementation of the La Crosse County Land and Water Resource Plan.
8. Support the County’s efforts to monitor urban/rural wells and irrigation systems to ensure ground water levels and quality are not jeopardized.

**Agricultural Lands**
Agriculture is a predominant land use in Farmington and is of vital importance to the lifestyle enjoyed by the town’s residents. Historically, agriculture has played a key role in the development of the Town of Farmington and La Crosse County. The following excerpt from the La Crosse County, Farmland Preservation Plan, 1980 describes the agricultural history of La Crosse County.

“The county’s economic base began with fur trading, but that moved west with the Indians. Lumbering was a significant industry until the 1900’s. Agriculture in the valleys was always important. A farm report furnished by the County Clerk in 1881 shows a tabular statement of the acreage devoted to wheat, corn, oats, barley, rye, potatoes, apples, hops, tobacco, grass, and timber. Also included were the number of milk cows. It goes on to explain that ... a larger acreage has been sown to all types of grains except wheat, which has given place to corn, oats and barley. The fact that 10,000 acres less of wheat have been sowed, shows that a proper attention is being given to other crops mentioned and that stock raising is becoming a more profitable pursuit. The number of acres in grains, hops, cultivated grasses,
potatoes, roots, apples and tobacco in 1880 was 90,591. At the present time there are about 112,683 acres in cropland including acreage for corn, soybeans, oats, alfalfa, hay fruits and vegetables, and tobacco.” Today, the agricultural crops most commonly grown in La Crosse County and the Town of Farmington are corn, soybeans, and alfalfa.

**Agricultural Statistics**

Table 13, Table 14, and Table 15 highlight agricultural information and land acreage and value trends for Farmington. Nearly 50% of the land in Farmington is classified as Agricultural, with a portion of that used for rental. Average prices for rent of non-irrigated cropland in La Crosse County in 2020 were $139.00 per acre, $1 above the State average of $138.00 per acre. Average cash rent paid for pasture in La Crosse County in 2020 was $28.50 per acre, below the State average of $35.00 per acre. In 2019, the overall cost agricultural land averaged $5,253 per acre in the Town. Based on Table 5.1, the number of farms in La Crosse County has decreased by 9.13%. This is more than the State average decline in farms of 7.11%. Though the number of farms has decreased, the overall market value of agricultural land has drastically increased in the County by 52.05%. This is far above the State average increase of 32.22%. The largest changes are in sizes of farms from larger farms (in acreage) to smaller farms.

**Table 13 La Crosse County Farmland**

<table>
<thead>
<tr>
<th></th>
<th>2012</th>
<th>2017</th>
<th>% Change 2012-2017</th>
</tr>
</thead>
<tbody>
<tr>
<td>Farms (#)</td>
<td>734</td>
<td>667</td>
<td>-9.13</td>
</tr>
<tr>
<td>Land in farms (acres)</td>
<td>158,718</td>
<td>144,334</td>
<td>-9.06</td>
</tr>
<tr>
<td>Estimated market value of land and buildings ($)</td>
<td>709,760</td>
<td>1,079,187</td>
<td>52.05</td>
</tr>
<tr>
<td>Estimated market value of all machinery and equipment ($)</td>
<td>88,617</td>
<td>83,104</td>
<td>-6.22</td>
</tr>
<tr>
<td>Farms by Size</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>1 to 9 acres</td>
<td>30</td>
<td>49</td>
<td>63.33</td>
</tr>
<tr>
<td>10 to 49 acres</td>
<td>147</td>
<td>150</td>
<td>2.04</td>
</tr>
<tr>
<td>50 to 179 acres</td>
<td>300</td>
<td>218</td>
<td>-27.33</td>
</tr>
<tr>
<td>180 to 499 acres</td>
<td>196</td>
<td>185</td>
<td>-5.61</td>
</tr>
<tr>
<td>500 to 999 acres</td>
<td>63</td>
<td>51</td>
<td>-19.05</td>
</tr>
<tr>
<td>1,000 acres or more</td>
<td>17</td>
<td>14</td>
<td>-17.65</td>
</tr>
<tr>
<td>Total cropland</td>
<td>671</td>
<td>575</td>
<td>-14.31</td>
</tr>
<tr>
<td>Irrigated land (# of farms)</td>
<td>20</td>
<td>26</td>
<td>30.00</td>
</tr>
</tbody>
</table>

*Source: USDA Ag Census 2012, 2017*

**Table 14 Assessed Acres by Property Class, Farmington**

<table>
<thead>
<tr>
<th>Property Class</th>
<th>2010</th>
<th>2020</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total Real Property</td>
<td>40,764</td>
<td>39,253</td>
</tr>
<tr>
<td>Agricultural</td>
<td>19,913</td>
<td>17,751</td>
</tr>
<tr>
<td>Agricultural Forest</td>
<td>10,437</td>
<td>11,289</td>
</tr>
<tr>
<td>Property Class</td>
<td>2000</td>
<td>2010</td>
</tr>
<tr>
<td>----------------------</td>
<td>----------</td>
<td>-----------</td>
</tr>
<tr>
<td>(All)</td>
<td>77,104,000</td>
<td>158,304,900</td>
</tr>
<tr>
<td>Residential</td>
<td>35,154,800</td>
<td>98,042,800</td>
</tr>
<tr>
<td>Other</td>
<td>11,726,900</td>
<td>17,690,800</td>
</tr>
<tr>
<td>Commercial</td>
<td>1,033,500</td>
<td>1,804,700</td>
</tr>
<tr>
<td>Productive Forest Land</td>
<td>21,147,600</td>
<td>15,627,000</td>
</tr>
<tr>
<td>Agricultural Forest Land</td>
<td>n/a</td>
<td>15,654,000</td>
</tr>
<tr>
<td>Personal</td>
<td>325,300</td>
<td>1,578,800</td>
</tr>
<tr>
<td>Agricultural</td>
<td>7,215,100</td>
<td>2,751,000</td>
</tr>
<tr>
<td>Undeveloped</td>
<td>237,600</td>
<td>2,761,500</td>
</tr>
<tr>
<td>Manufacturing</td>
<td>263,200</td>
<td>1,734,400</td>
</tr>
</tbody>
</table>

*Source: Wisconsin Department of Revenue, Department of Research and Statistics*
Soils
The Town of Farmington has several predominate soil types. Some of the soils are highly productive yet not fit for residential use. Others are suitable for development but have low agricultural productivity. The Boone sand series is widespread throughout the Town with heavy concentrations in the northeast and in German Valley primarily supporting woodlands. Boon Sand is ranked "Good to Fair" for septic use, and "Fair" for both basements and roads. The Gale series including both the Silt loam and the Hixton complex are widespread throughout the Town with concentrations increasing in the south. The majority of this soil is wooded except in the south central open areas. Gales have "Fair to Severe" ranks for septic use, and "Fair" for basements and roads. In the north central area near German Valley, the Plainfield series is present. The Plainfield series provides "Good to Fair" septic systems, and is "Good" for both basements and roads. Rock and broken land in the Town is mostly wooded due to its thin topsoil not being able to support other vegetation. This soil type increases as you move south. Poorly drained Alluvial soil is deposited along the Black River. It floods frequently and due to its instability and has "Very Severe" rank for septic, basement, and road use. Hixton sandy loam is present in southern and eastern parts of the town. Hixton has "Good to Severe" soil for septic use, and "Good" ranks for both basements and
roads. The Lewis Valley soils have high agricultural potential. The soils in the valley include Arenzville which is common adjacent to larger streams, Richwood series which is productive if drained and well managed, and Toddville and Trempealeau silt loams which are also agriculturally rich soils. Toddville silts are the dominant soil for the unincorporated community of Mindoro. The Lewis Valley soils all have very gentle slopes of 3% or less.

**Soil Types**
The following soils can be found within Farmington. More detailed information on these soil types can be found from the USDA Soil Survey.

- Palms muck
- Timula silt loam
- Seaton silt loam
- Chuchtown silt loam
- Barremlills silt loam
- Valton silt loam
- Lambeau silt loam
- Hixton silt loam
- Elevasil sandy loam
- Boone sand
- Greenridge silt loam
- Norden silt loam
- Ludington sand
- Festina silt loam
- Bearpen silt loam
- Medary silt loam
- Toddville silt loam
- Dakota silt loam
- Rasset sandy loam
- Merit silt loam
- Forkhorn sandy loam
- Bilson sandy loam
- Merimod silt loam
- Bilmod sandy loam
- Hoop sandy loam
- Brice loamy fine sand
- Finchford loamy sand
- Chelsea fine sand
- Plainfield loamy sand
- Plainfield sand
- Impact sand
- Mindoro sand
- Tarr sand
- Gosil loamy sand
- Tint sand
- Majik loamy fine sand
- Newlang muck
- Arezville silt loam
- Orion silt loam
- Ettrick silt loam
- Scotah loamy fine sand
- Absco loamy fine sand
- Kickapoo fine sandy loam
- Council fine sandy loam
- Doretan complex
- Gaphill-Rockbluff complex
- Boone-Tarr sands
- Algansee-Kalmarville complex
- Council-Elevasil-Norden complex

**Soil Suitability**
Soil suitability is a key factor in determining the best and most cost-effective locations for new development. Soil types and capability also help determine the viability of land for agricultural purposes. Figure 11 displays soil suitability classes for agriculture range from Class 1 to Class 8, with 1 being most suitable and 8 being the least suitable soils for agriculture.
Figure 11 Soil Classifications

LA CROSSE COUNTY
SOIL CLASSIFICATIONS

Source: La Crosse County Land Records, NRCS 2021, MRRPC 11/21
<table>
<thead>
<tr>
<th>Soil Classification</th>
<th>Acres</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>Class 1</td>
<td>7,697</td>
<td>Soils have slight limitations that restrict their use.</td>
</tr>
<tr>
<td>Class 2</td>
<td>35,921</td>
<td>Soils have moderate limitations that restrict the choice of plants or require moderate conservation practices.</td>
</tr>
<tr>
<td>Class 3</td>
<td>49,246</td>
<td>Soils have severe limitations that restrict the choice of plants or that require special conservation practices, or both.</td>
</tr>
<tr>
<td>Class 4</td>
<td>43,389</td>
<td>Soils have very severe limitations that restrict the choice of plants or that require very careful management, or both.</td>
</tr>
<tr>
<td>Class 5</td>
<td>0</td>
<td>Soils are subject to little or no erosion but have other limitations, impractical to remove, that restrict their use mainly to pasture, rangeland, forestland, or wildlife habitat.</td>
</tr>
<tr>
<td>Class 6</td>
<td>60,189</td>
<td>Soils have severe limitations that make them generally unsuitable for cultivation and that restrict their use mainly to pasture, rangeland, forestland, or wildlife habitat.</td>
</tr>
<tr>
<td>Class 7</td>
<td>74,261</td>
<td>Soils have very severe limitations that make them unsuitable for cultivation and that restrict their use mainly to grazing, forestland, or wildlife habitat.</td>
</tr>
<tr>
<td>Class 8</td>
<td>38</td>
<td>Soils and miscellaneous areas have limitations that preclude commercial plant production and that restrict their use to recreational purposes, wildlife habitat, watershed, or esthetic purposes.</td>
</tr>
<tr>
<td>Water</td>
<td>17,920</td>
<td></td>
</tr>
</tbody>
</table>

Source: USDA Soil Survey 2017
Groundwater
Western Wisconsin is fortunate to have a large supply of quality groundwater. Within the Town of Farmington most geological formations contain water. On ridge tops water can be obtained from dolomite while on the valley bottoms water can be obtained from the sandstone bedrock. Groundwater reservoirs are recharged by direct precipitation mainly in the form of heavy rainfall and melting snow. Generally, all ground water is free of bacteria and safe to drink. Water quality varies as “soft” water is available from the valley alluvium while the water is “hard” from the upland bedrock. Surface Water There are numerous small streams and springs within the Town that all flow into one of the two major watersheds. There are no natural lakes with the Town. Topography and Watersheds The landscape of the Town of Farmington can be characterized as steep sided valleys with rolling ridges. INSERT displays the slopes and undulating landscape in the Town of Farmington. Typical elevation ranges in the town range from approximately 1,240 feet above sea level on the ridge tops to 720 feet above sea level on the valley floors. The Town of Farmington’s undulating landscape is draining by numerous streams, that make up the Black River Basin Watershed. Within the Black River Basin Watershed, two sub watersheds the Black River and Flemming Creek watersheds drain the Town of Farmington. Surface water from the Town ultimately flows into the Mississippi River. Woodlands The Town of Farmington’s landscape can be characterized by wooded ridges and farmed valley bottoms. Approximately 54 percent of the Town of Farmington is wooded. Private forestland makes up a large majority of Town of Farmington woodland. Numerous private landowners have enrolled forestland in the State Managed Forest Law (MFL) program administered by the Wisconsin Department of Natural Resources. The program is open to all landowners with 10 or more acres of contiguous acres of woodland. The program allows landowners to receive a tax decrease from the rate for recreational property in exchange the owners adopt a management plan for their woodland. Landowners have the option of enrolling in the program for either 25 or 50 years. In 2007, approximately 4,233 acres of private forest land were enrolled in the MFL in the Town of Farmington. Floodplains/Wetlands Special Flood Hazard Areas inundated by a 100-year flood are located within the Town of Farmington along the entire length of Flemming Creek and along the Black River. Seven structures in the Town of Farmington have been designated in the FEMA 100 Year Flood Boundary adjacent to Flemming Creek in the La Crosse County Multi-hazard Mitigation Plan 2008-2012. The Mitigation Plan also identified 17 farm dams located in the Town of Farmington. Wetlands are an important resource as they act as natural pollution filters making lakes and streams cleaner. They are also valuable as groundwater discharge/recharge areas and help retain floodwaters. Wetlands make up a small portion of the land area in the Town of Farmington due to the narrow stream valleys and rolling terrain. The majority of wetlands can be found along the Black River in the northwest area of the Town. Wetlands are also present along Flemming Creek near the unincorporated community of Stevenstown. Open Space
Open spaces are one of the Town of Farmington’s greatest attributes. Over 87% of the town’s landscape is made up of forested or agricultural lands. The largest populated area in the Town of Farmington is within the unincorporated community of Mindoro. Wildlife, Rare, Threatened, and Endangered
There are 6 species in La Crosse County that are currently endangered or threatened. These species include mammals, birds, reptiles, mussels, and insects. Over the last few decades, the communities within the County have experienced changes in the composition of their animal and plant life. Historically most changes occurred through human encroachment and consequent disturbance to the wildlife and its habitat. Land uses that have drastically altered the natural environment such as the cutting of forests, wetland drainage, agriculture, and increased urbanization have resulted in the reduction of the quantity and quality of habitat for many species. This reduction in habitat has also resulted in the near extirpation of some species.

The U.S. government, to protect biological resources, enacted the Endangered Species Act (ESA) of 1973. The Act essentially prohibits the taking of a threatened or endangered species or its habitat. Wisconsin, in accordance with the ESA, has developed the Wisconsin Natural Heritage Working Lists. The Wisconsin Natural Heritage Working Lists contains species known or suspected to be rare in the state. The list and a map depicting the general location of these rare species can be viewed on the DNR website.

**Table 16 La Crosse County Endangered Species**

<table>
<thead>
<tr>
<th>Scientific Name</th>
<th>Common Name</th>
<th>Status</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Mammals</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Myotis septentrionalis</td>
<td>Northern long-eared bat</td>
<td>Threatened</td>
</tr>
<tr>
<td><strong>Birds</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Grus americanus</td>
<td>Whooping crane</td>
<td>Experimental population</td>
</tr>
<tr>
<td><strong>Reptile</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Sistrurus catenatus</td>
<td>Eastern massasauga</td>
<td>Threatened</td>
</tr>
<tr>
<td><strong>Mussels</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Lampsilis higginsii</td>
<td>Higgins eye pearlymussel</td>
<td>Endangered</td>
</tr>
<tr>
<td>Plethobasus cyphyus</td>
<td>Sheepnose</td>
<td>Endangered</td>
</tr>
<tr>
<td><strong>Insects</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Bombus affinis</td>
<td>Rusty patched bumble bee</td>
<td>Endangered</td>
</tr>
</tbody>
</table>

Source: US Fish and Wildlife Service, 2019

**Non-Metallic Mineral Resources**

Non-metallic mineral resources available for excavation mainly consist of sand, gravel and stone. There are three active non-metallic mineral sites (quarries/pits) exist in the Town of Farmington. There are quarries located in Town 18N Range 6W in Section 33 and Town 18N Range 5W in Section 33 operated by Kramer and Milestone Materials. A sand pit is also located in Town 18N Range 6W in Section 5 north of County Road Q.

**Wildlife Resources**

The agricultural fields, scattered forestlands, and spring fed streams provide excellent habitat for wildlife. Whitetailed deer and eastern wild turkeys are abundant in the town. Squirrels, rabbits, pheasants, ruffed grouse, raccoons and a wide variety of songbirds make their home in the Town of Farmington. The spring fed streams have a plentiful supply of brown and brook trout.

**Air Quality**

The Town of Farmington has a total population of less than 2,000 people and limited industrial businesses. Therefore, air quality in the Town is excellent. Potential threats to air quality in the future that will have to be continually evaluated include unregulated outdoor burning and land uses in neighboring urban municipalities.

**Stream/Environmental Corridors**
As previously discussed the Town of Farmington is approximately 98% forested/agricultural/open land. The majority of drainage for the town goes into Black River Basin watershed, which is comprised of approximately six additional smaller watersheds two of which are located in the Town of Farmington. The stream corridors that make up the watersheds are also characterized as the environmental corridors as they consist of the majority of floodplains and wetlands in the Town. Flemming Creek is the largest stream in the Town of Farmington and travels east to west across the Town. Threatened and Endangered Species Wisconsin in accordance with the Federal Endangered Species Act (ESA) has developed the Wisconsin Natural Heritage Working Lists. The Wisconsin Natural Heritage Working Lists contains species known or suspected to be rare in the state. They include species legally designated as "Endangered" (in danger of being extirpated from all or a portion of its range) and "Threatened" (the Wisconsin portion of the species population is either on the verge of extirpation or is a relic population). Within La Crosse County there are 22 species listed as “Endangered “ and 29 that are listed as “Threatened.” Examples of the “Endangered" species present in La Crosse County are the Snowy Egret, Crystal Darter, Ebony Shell Mussel and the Carolina Anemone (plant). Cultural Resources Archeological and Historic Resources A search of the Wisconsin National Register of Historic Places revealed 52 registered buildings or sites in La Crosse County. The register included historic houses, churches, mounds, historic camps and burial sites. Two sites the Bell Coulee Shelter and the Mindoro Cut in the Town of Farmington have been registered on the Wisconsin National Register of Historic Places. The location of the Bell Coulee Shelter is restricted as it is a prehistoric camp or village site. Wisconsin’s Architecture and History Inventory (AHI) was searched and 55 structures/objects in the Town of Farmington were in the inventory. The AHI contains data on buildings, structures and objects that illustrate Wisconsin’s history. The AHI documents a wide range of historic properties such as the round barns, log houses, metal truss bridges, small town commercial buildings, and historic houses. It is a permanent record maintained by the Wisconsin Historical Society. Included in the inventory are the Christ Evangelical Lutheran Church, Presbyterian Church, Lewis Valley Lutheran Church Cemetery, Farmington Cemetery, Black Oak Cemetery, Wet Coulee Cemetery, Burr Oak Cemetery, Burr Oak Evangelical Lutheran School, Bell Coulee School, Browns Valley School, a deck truss bridge, two commercial buildings, an outbuilding, and several farmsteads, agricultural complexes and houses. Recreational Resources Numerous recreational resources are available in the Town of Farmington. The Town maintains two recreation areas, the ball fields behind Mindoro School and the Old Brown Valley School community center. The Town is also home to a county park, the 114 acre Mindoro County Park, the Bice Forest a county forest preserve, and the Hoeth Forest. Camp Eshawee Girl Scout Camp, a 214 acre private facility used of girl scouts and other specified groups is located in the Town. Classified trout streams in the town offer great fishing and the public road system provides residents and visitors with excellent biking and pedestrian activities. Also located in the Town is the North Bend Bottoms Wildlife Area, most of which is located in Jackson County. The Black River also flows east to west through the town offering numerous recreation opportunities. The Town of Farmington is home to numerous recreational clubs and businesses such as the Coulee Archers and the Mindoro Lions Club. Table 17 inventories and shows the location of the Town’s natural, cultural and recreation resources.
<table>
<thead>
<tr>
<th>Name of Site or Facility</th>
<th>Type</th>
<th>Size (Acres)</th>
<th>Features</th>
</tr>
</thead>
<tbody>
<tr>
<td>Mindoro Cut</td>
<td>Historical Marker</td>
<td>n/a</td>
<td>Historical Marker</td>
</tr>
<tr>
<td>North Bend Bottoms</td>
<td>Wildlife Area/Open Space</td>
<td>32</td>
<td>Hunting and Hiking</td>
</tr>
<tr>
<td>Mindoro County Park</td>
<td>Community Park</td>
<td>114</td>
<td>Walking, hiking, photography, birdwatching, wildlife viewing Wildlife habitat, nature study retreat, and traditional park. Ball diamond, electrical service, well, playground, pit toilets, picnic area</td>
</tr>
<tr>
<td>Bice Forest</td>
<td>County Forest Preserve</td>
<td>462</td>
<td>Walking, hiking, photography, birdwatching, wildlife viewing 10 miles of hiking trails and old logging trails</td>
</tr>
<tr>
<td>Hoeth Forest</td>
<td>Open Space</td>
<td>461</td>
<td>Lighted ball fields</td>
</tr>
<tr>
<td>Battlefields behind Mindoro School</td>
<td>Neighborhood park</td>
<td>n/a</td>
<td>Lighted ball fields</td>
</tr>
<tr>
<td>Old Brown Valley School</td>
<td>Community Center</td>
<td>1</td>
<td>Picnicking One pit toilet, playground equipment, recreation center</td>
</tr>
<tr>
<td>Melrose-Mindoro School</td>
<td>School</td>
<td>3</td>
<td>Open Space</td>
</tr>
<tr>
<td>Camp Ehawee Girl Scout Camp</td>
<td>Private Campground</td>
<td>214</td>
<td>Camp equipped with 2 lodges (bunkhouse, kitchen, showers, fireplace); swimming pool, amphitheater, canoe landing, hiking, dining hall, ball diamond and recreation field, camping areas with fire pits and wooden platforms for tents</td>
</tr>
<tr>
<td>Coulee Archers</td>
<td></td>
<td>40</td>
<td>Archery range, clubhouse, meeting room</td>
</tr>
<tr>
<td>Mindoro Lions Park</td>
<td>Neighborhood park</td>
<td>n/a</td>
<td>Tractor pull track, restrooms, bleachers, picnic tables, shelter, kitchen</td>
</tr>
<tr>
<td>Black River</td>
<td>River</td>
<td>n/a</td>
<td>Fishing, canoeing, paddling</td>
</tr>
<tr>
<td>Burr Oak Creek</td>
<td>Creek</td>
<td>n/a</td>
<td>Fishing Class III Trout Stream</td>
</tr>
<tr>
<td>Creek</td>
<td>Class</td>
<td>Fishing</td>
<td></td>
</tr>
<tr>
<td>------------------------</td>
<td>---------</td>
<td>------------------</td>
<td></td>
</tr>
<tr>
<td>Creamery Creek Creek</td>
<td>n/a</td>
<td>Class III Trout Stream</td>
<td></td>
</tr>
<tr>
<td>Davis Creek Creek</td>
<td>n/a</td>
<td>Class II Trout Stream</td>
<td></td>
</tr>
</tbody>
</table>
ECONOMIC DEVELOPMENT

The economic development element includes goals, objectives, and actions to help guide the development of economic resources within Farmington. This element also includes an assessment of local strengths and weaknesses with respect to attracting and retaining businesses. Highlights include:

- Sustain and expand existing agricultural and affiliated businesses
- Encourage and assisting local businesses to grow
- Promote rural and home-based businesses (and work-from-home) in the Farmington.

GOAL 1
Sustain existing agricultural businesses and encourage alternative agriculture businesses in the Town (farmers market, value added ag., etc.)

GOAL 1 OBJECTIVES AND ACTIONS

1. Promote and Enhance Productive Agriculture
   The Town of Farmington is a rural town and agriculture related businesses (animal agriculture, cash cropping, etc.) have been the backbone of the local economy. Residents during the planning process have indicated that they wish for the town to remain rural and that agriculture remain a vital part of the local economy.

2. As part of the Comprehensive planning process and future updates, it is recommended that town utilize the Exclusive Agriculture land use designation within the land use plan to preserve and enhance forests and agriculture lands.

3. Support various forms of agriculture such as organic agriculture, orchards, vineyards, value added agriculture, etc. as a way of providing more agricultural opportunities in the local economy.

4. Evaluate La Crosse County’s proposed voluntary Purchase of Development Rights Program and determine if it would benefit the Town of Farmington and preserve productive agricultural lands.

GOAL 2
Encourage and assist existing local businesses to grow.

GOAL 2 OBJECTIVES AND ACTIONS

1. Survey responses indicated residents are open to a wide variety of new business sectors to locate and grow in the Town of Farmington. The development of a land use map that provides locations for businesses to grow and expand is very important to meeting existing and future business needs. It is recommended that the locations identified in the Land Use Element for business growth remain business designations even though from time to time alternative uses will be proposed for the locations.

2. Agriculture businesses have located in the Town of Farmington and it is recommended that conditions be maintained that support these business operations and the expansion of such uses. The designation of a business/industrial park in the Town of Farmington is important. It is also important to understand that a primary reason for the designation of a business/industrial park in the unincorporated community of Mindoro was to provide locations for agriculture related businesses to locate and/or expand.

3. In the development of the business/industrial park it is recommended that the Town Board work with La Crosse County and consider options to facilitate development such as exploring a Town Tax Incremental Financing District for an agricultural project.

4. It is recommended that the Town of Farmington work with local business organizations (La Crosse Area Development Corporation, Etc.) to promote business sites in the Town of Farmington and assist existing businesses in the Town of Farmington.
5. Continue to monitor County, Regional and State programs that promote the desired businesses identified during the planning process by town residents.

**GOAL 3**  
Promote rural and home-based businesses (and work-from-home) in the Farmington.

**GOAL 3 OBJECTIVES AND ACTIONS**

1. Home/Small Businesses  
   Home/small businesses were also identified during the planning process as being important to the town’s rural lifestyle. Home/small businesses being described as small home offices, craft outlets, repair businesses, etc. Generally, these businesses can be described as family operated, one to five employees and having a limited visual impact on the community.

2. As a result of COVID, many local employers have transitioned to a permanent work-from-home environment, a significant benefit to residents in rural areas like Farmington.

3. Recommend to the La Crosse County Zoning Department that when revising the comprehensive zoning ordinance agricultural districts that home/small businesses be defined and considered as conditional uses in the agricultural districts.

4. Continue to support county and state recreational facilities in the Town of Farmington as a means to provide recreational opportunities for visitors and tourists.

5. Promote Passive Tourism and Recreation  
   Recreational uses and tourism were also identified during the planning process as opportunities to enhance the local economy. Passive recreation and tourism uses (fishing, sight seeing, biking, etc.) that will not detract from the rural qualities of the town would be the most desired uses. It is important that the town maintain the qualities that people are attracted to (scenery, rural atmosphere, etc.) for such uses to flourish.

6. As part of the Comprehensive planning process and future updates, it is recommended that the town develop and implement a land use plan that enhances the rural landscape, therefore, preserving recreational and tourism opportunities in the Town.

7. Encourage and support work-from-home culture, and work to provide infrastructure and incentivize residents who are based in a remote work environment.

**GOAL 4**  
Focus industrial, commercial, and retail businesses to the unincorporated community of Mindoro.

**GOAL 4 OBJECTIVES AND ACTIONS**

1. The Town of Farmington is fortunate from an economic development standpoint that the unincorporated community of Mindoro has a public sewer and water system. Discussions during the planning process recommended designating within the Mindoro sanitary district for future commercial/industrial development. Such development is recommended in these areas (identified in the Land Use Element) as such uses would have direct access to the transportation facilities and would have a minimal impact on Town facilities as access would be via County and State Roads.

2. It is recommended that proposed industrial and commercial development proposed uses be reviewed to ensure they are sensitive to the local environment and do not jeopardize the Town’s natural resources.

3. Consistent with the Land Use Element, it is recommended that a business district be designated and developed in the unincorporated community of Mindoro. Having a focal point for the community of Mindoro will help existing businesses and potentially stimulate additional businesses to locate in the main street area.
Farmington is a rural area, but is within the labor shed of multiple regional markets. Over 400 businesses are within a 15-minute drive of Farmington. This represents 4,000 jobs and $61 million in total sales, based on recent statistics (Figure 12).

**Figure 12 Businesses in Farmington Area**

### Income Levels

Table 18 depicts three measures of income for the Town and surrounding communities.

- **Per Capita Income** is the total income of the area divided by the total population.
- **Median Household Income** considers income for all people who occupy a housing unit-related or not.
- **Scaled income levels based on per household income**

Per capita income in Farmington is similar to surrounding communities and higher than County levels. Median household income ($69,878) is significantly higher than the county and Village of West Salem, and lower than the Village of Holmen.

**Table 18 Income Levels**

<table>
<thead>
<tr>
<th></th>
<th>Per Capita Income</th>
<th>Median Household Income</th>
<th>Under $50k</th>
<th>$50k-$100k</th>
<th>$100k-$200k</th>
<th>Over $200k</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Town of Farmington</strong></td>
<td>$31,528</td>
<td>$69,878</td>
<td>28%</td>
<td>44%</td>
<td>24%</td>
<td>4%</td>
</tr>
<tr>
<td><strong>Village of Holmen</strong></td>
<td>$32,671</td>
<td>$76,972</td>
<td>30%</td>
<td>35%</td>
<td>30%</td>
<td>5%</td>
</tr>
<tr>
<td><strong>Village of West Salem</strong></td>
<td>$29,642</td>
<td>61,057</td>
<td>39%</td>
<td>32%</td>
<td>26%</td>
<td>4%</td>
</tr>
<tr>
<td>La Crosse County</td>
<td>$30,620</td>
<td>$57,554</td>
<td>41%</td>
<td>36%</td>
<td>19%</td>
<td>4%</td>
</tr>
<tr>
<td>-----------------</td>
<td>---------</td>
<td>---------</td>
<td>-----</td>
<td>-----</td>
<td>-----</td>
<td>----</td>
</tr>
</tbody>
</table>

*Source: ESRI/ACS*

*Educational Attainment*
Based on the figure below (
Figure 13), 45% of Farmington residents have an Associate Degree or higher, while 25% have a High School Diploma, and 23% have some college education. At the County level, approximately 50% have an Associate’s Degree or higher, and 22% of residents have a High School Diploma. 21% of residents have some college education.
As shown in Table 19, the top 5 industries for Farmington residents are: Healthcare, retail, manufacturing, construction, and educational services.

**Table 19 2019 Industry Employment**

<table>
<thead>
<tr>
<th>Industry</th>
<th>Employment</th>
</tr>
</thead>
<tbody>
<tr>
<td>Health Care</td>
<td>19%</td>
</tr>
<tr>
<td>Retail Trade</td>
<td>16%</td>
</tr>
<tr>
<td>Manufacturing</td>
<td>15%</td>
</tr>
<tr>
<td>Construction</td>
<td>13%</td>
</tr>
<tr>
<td>Educational Services</td>
<td>9%</td>
</tr>
<tr>
<td>All Others</td>
<td>29%</td>
</tr>
</tbody>
</table>

Employment Forecasts

From 2015 to 2020, jobs increased by 1.6% in La Crosse County, WI from 74,498 to 75,690. This change fell short of the national growth rate of 6.2%, a -4.6% disparity. Figure 14 below shows a projected increase in jobs from 2020 to 2025 in La Crosse County.
**Participation in Labor Force**

Nearly 70 percent of the La Crosse County population over 16 years old is involved in the work force. Of those that are active in the labor force, 9.8 percent are currently without a job.

<table>
<thead>
<tr>
<th>Industry</th>
<th>2015 Jobs</th>
<th>2020 Jobs</th>
<th>Change in Jobs</th>
<th>% Change in Jobs</th>
<th>2020 Earnings Per Worker</th>
</tr>
</thead>
<tbody>
<tr>
<td>Utilities</td>
<td>368</td>
<td>442</td>
<td>74</td>
<td>20%</td>
<td>$130,670</td>
</tr>
<tr>
<td>Management of Companies and Enterprises</td>
<td>1,699</td>
<td>1,387</td>
<td>-312</td>
<td>-18%</td>
<td>$82,175</td>
</tr>
<tr>
<td>Information</td>
<td>928</td>
<td>878</td>
<td>-50</td>
<td>-5%</td>
<td>$81,098</td>
</tr>
<tr>
<td>Professional, Scientific, and Technical Services</td>
<td>1,915</td>
<td>2,136</td>
<td>221</td>
<td>12%</td>
<td>$79,945</td>
</tr>
<tr>
<td>Finance and Insurance</td>
<td>3,178</td>
<td>3,543</td>
<td>365</td>
<td>11%</td>
<td>$78,408</td>
</tr>
<tr>
<td>Health Care and Social Assistance</td>
<td>14,306</td>
<td>15,098</td>
<td>792</td>
<td>6%</td>
<td>$72,241</td>
</tr>
<tr>
<td>Wholesale Trade</td>
<td>3,511</td>
<td>3,451</td>
<td>-60</td>
<td>-2%</td>
<td>$70,930</td>
</tr>
<tr>
<td>Transportation and Warehousing</td>
<td>2,570</td>
<td>2,861</td>
<td>291</td>
<td>11%</td>
<td>$70,446</td>
</tr>
<tr>
<td>Construction</td>
<td>3,035</td>
<td>3,159</td>
<td>124</td>
<td>4%</td>
<td>$67,024</td>
</tr>
<tr>
<td>Government</td>
<td>9,864</td>
<td>9,353</td>
<td>-511</td>
<td>-5%</td>
<td>$64,479</td>
</tr>
<tr>
<td>Manufacturing</td>
<td>7,784</td>
<td>8,107</td>
<td>323</td>
<td>4%</td>
<td>$63,711</td>
</tr>
<tr>
<td>Real Estate and Rental and Leasing</td>
<td>813</td>
<td>799</td>
<td>-14</td>
<td>-2%</td>
<td>$49,040</td>
</tr>
</tbody>
</table>

Source: BLS’s Occupational Employment Statistics (OES), Emsi Q4 2020 Data Set
<table>
<thead>
<tr>
<th>Industry</th>
<th>Employed 2019</th>
<th>Employed 2020</th>
<th>Change</th>
<th>Change Rate</th>
<th>Average Wage</th>
</tr>
</thead>
<tbody>
<tr>
<td>Administrative and Support and Waste Management and Remediation Services</td>
<td>2,724</td>
<td>2,419</td>
<td>-305</td>
<td>-11%</td>
<td>$41,483</td>
</tr>
<tr>
<td>Agriculture, Forestry, Fishing and Hunting</td>
<td>144</td>
<td>115</td>
<td>-29</td>
<td>-20%</td>
<td>$36,894</td>
</tr>
<tr>
<td>Educational Services</td>
<td>1,757</td>
<td>1,825</td>
<td>68</td>
<td>4%</td>
<td>$33,303</td>
</tr>
<tr>
<td>Retail Trade</td>
<td>8,366</td>
<td>8,069</td>
<td>-297</td>
<td>-4%</td>
<td>$32,218</td>
</tr>
<tr>
<td>Other Services (except Public Administration)</td>
<td>3,677</td>
<td>4,131</td>
<td>454</td>
<td>12%</td>
<td>$29,432</td>
</tr>
<tr>
<td>Arts, Entertainment, and Recreation</td>
<td>1,033</td>
<td>1,185</td>
<td>152</td>
<td>15%</td>
<td>$23,136</td>
</tr>
<tr>
<td>Accommodation and Food Services</td>
<td>6,814</td>
<td>6,728</td>
<td>-86</td>
<td>-1%</td>
<td>$18,065</td>
</tr>
</tbody>
</table>

Source: Bureau of Labor Statistics’ Quarterly Census of Employment and Wages (QCEW) 2020
Economic Base

When considering economic base, it is important to look at regional economic drivers. Table 20 lists the top fifteen employers for La Crosse County in 2021.

**Table 20 Top Employers in La Crosse County**

<table>
<thead>
<tr>
<th>Company</th>
<th>Number of Workers</th>
</tr>
</thead>
<tbody>
<tr>
<td>Kwik Trip Inc.</td>
<td>1,000+</td>
</tr>
<tr>
<td>Gundersen Health System</td>
<td>1,000+</td>
</tr>
<tr>
<td>Mayo Clinic Health System</td>
<td>1,000+</td>
</tr>
<tr>
<td>Trane Inc.</td>
<td>1,000+</td>
</tr>
<tr>
<td>Reinhart Food Service</td>
<td>1,000+</td>
</tr>
<tr>
<td>Rottinghaus Company</td>
<td>1,000+</td>
</tr>
<tr>
<td>University of Wisconsin-La Crosse</td>
<td>1,000+</td>
</tr>
<tr>
<td>Dairyland Power Cooperative</td>
<td>500-999</td>
</tr>
<tr>
<td>Bethany St. Joseph</td>
<td>500-999</td>
</tr>
<tr>
<td>Logistics Health, Inc.</td>
<td>500-999</td>
</tr>
<tr>
<td>City Brewery</td>
<td>500-999</td>
</tr>
<tr>
<td>School District of La Crosse</td>
<td>500-999</td>
</tr>
<tr>
<td>Western Technical College</td>
<td>500-999</td>
</tr>
<tr>
<td>Walmart</td>
<td>500-999</td>
</tr>
<tr>
<td>JF Brennan Company Inc.</td>
<td>500-999</td>
</tr>
</tbody>
</table>

Source: Data Axle Reference Solution 2021, EMSI 2021

Commercial and Industrial Building Trends

The table below outlines where the industrial and business parks are located in La Crosse County. The table also provides the size of the parks and land availability as of 2020. There are currently no industrial parks located in Farmington. The nearby Village of Holmen has 113 acres of land available for commercial and light industrial use.

<table>
<thead>
<tr>
<th>County</th>
<th>Community</th>
<th>Name of Site</th>
<th>Date</th>
<th># of Acres</th>
<th>Acres Sold</th>
<th>Acres for Sale</th>
<th>Zoning</th>
<th>Utilities to Site</th>
<th>Year Utilities Installed</th>
</tr>
</thead>
<tbody>
<tr>
<td>La Crosse</td>
<td>V Bangor</td>
<td>Bangor Indus. Park</td>
<td>2003</td>
<td>80</td>
<td>15</td>
<td>65</td>
<td>Industrial</td>
<td>No</td>
<td>2003</td>
</tr>
<tr>
<td>La Crosse</td>
<td>V Holmen</td>
<td>Holmen Indus. Park</td>
<td>1975</td>
<td>50</td>
<td>50</td>
<td>0</td>
<td>Industrial</td>
<td>Yes</td>
<td>1975</td>
</tr>
<tr>
<td>La Crosse</td>
<td>V Holmen</td>
<td>N Star Bus. Park</td>
<td>1997</td>
<td>21.5</td>
<td>21.5</td>
<td>0</td>
<td>Commercial</td>
<td>Yes</td>
<td>1997</td>
</tr>
<tr>
<td>La Crosse</td>
<td>V Holmen</td>
<td>Holmen Bus. Park</td>
<td>2000</td>
<td>7</td>
<td>7</td>
<td>0</td>
<td>Commercial</td>
<td>Yes</td>
<td>2000</td>
</tr>
<tr>
<td>La Crosse</td>
<td>V Holmen</td>
<td>Cedar Crossing Ind. Park</td>
<td>1991</td>
<td>25</td>
<td>20</td>
<td>5</td>
<td>Commercial</td>
<td>Yes</td>
<td>1991</td>
</tr>
<tr>
<td>La Crosse</td>
<td>V Holmen</td>
<td>McGilvray Park</td>
<td>2017</td>
<td>30</td>
<td>5</td>
<td>25</td>
<td>Commercial</td>
<td>Yes</td>
<td>2017</td>
</tr>
<tr>
<td>La Crosse</td>
<td>V Holmen</td>
<td>Kings Bluff Business</td>
<td>2018</td>
<td>25</td>
<td>10</td>
<td>15</td>
<td>Light Industrial</td>
<td>Yes</td>
<td>2018</td>
</tr>
<tr>
<td>Park</td>
<td>Phase 1</td>
<td>Year</td>
<td>Area</td>
<td>Zoning</td>
<td>Planned Year</td>
<td>Source</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>-----------------------------</td>
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<td>---------------------------------------------</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>La Crosse</td>
<td>V Holmen</td>
<td>2019</td>
<td>40</td>
<td>12</td>
<td>28</td>
<td>Light Industrial</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>La Crosse</td>
<td>V Holmen</td>
<td>2020</td>
<td>15</td>
<td>10</td>
<td>5</td>
<td>Commercial</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>La Crosse</td>
<td>V Holmen</td>
<td>2020</td>
<td>40</td>
<td>5</td>
<td>35</td>
<td>Commercial</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>La Crosse</td>
<td>C La Crosse</td>
<td>1988</td>
<td>98</td>
<td>98</td>
<td>0</td>
<td>Industrial</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>La Crosse</td>
<td>C La Crosse</td>
<td>1984</td>
<td>32</td>
<td>32</td>
<td>0</td>
<td>Industrial</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>La Crosse</td>
<td>C La Crosse</td>
<td>1970</td>
<td>92</td>
<td>92</td>
<td>0</td>
<td>Industrial</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>La Crosse</td>
<td>C La Crosse</td>
<td>1998</td>
<td>77.8</td>
<td>41.67</td>
<td>36.13</td>
<td>Industrial</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>La Crosse</td>
<td>C Onalaska</td>
<td>1985</td>
<td>0.69</td>
<td>0</td>
<td>.69</td>
<td>Reg. Business</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>La Crosse</td>
<td>C Onalaska</td>
<td>1992</td>
<td>15.86</td>
<td>0.69</td>
<td>15.17</td>
<td>Reg. Business</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>La Crosse</td>
<td>V West Salem</td>
<td>1972</td>
<td>60</td>
<td>60</td>
<td>0</td>
<td>Lt Indus.</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>La Crosse</td>
<td>V West Salem</td>
<td>1997</td>
<td>160</td>
<td>75</td>
<td>85</td>
<td>Industrial</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

Source: Mississippi River Regional Planning Commission 2020
**Environmentally Contaminated Sites**

The Comprehensive Planning Law requires communities to evaluate and promote the use of environmentally contaminated sites for commercial or industrial uses. The Wisconsin Department of Natural Resources (DNR) Environmental Remediation and Redevelopment Program maintains a list of contaminated sites, or brownfields. The DNR identifies brownfields as “abandoned or under-utilized commercial or industrial properties where expansion or redevelopment is hindered by real or perceived contamination.”

As of January 2020, seven sites in the Town were listed on the Bureau for Remediation and Redevelopment Trading System (BRRTS). One site listed on the BRRTS, located at N8723 Hanson Road was listed with a No Action Required status, which means that there was, or may have been, a discharge to the environment. Based on the known information, the DNR has determined the responsible party does not need to undertake an investigation or cleanup in response to that discharge. Five sites are closed spill sites, one was located at USH 53, and four at N7814 Bluffview Court. One additional site is a closed case of a leaking underground storage tank (LUST) at W7110 Wolfe Rd. A LUST site has contaminated soil and/or groundwater with petroleum, which includes toxic and cancer causing substances. However, given time, petroleum contamination naturally breaks down in the environment (biodegradation).

**Employment Projections**

The State of Wisconsin’s Department of Workforce Development’s “La Crosse County Workforce Profile” provides insight into the regional employment forecast for the County. This section illustrates employment forecasts for the La Crosse County area. Table 21 lists the top 10 occupations experiencing the fastest growth rates and the most job openings in La Crosse County. Many of the fastest growing occupations fall into either the Architecture and Engineering, Computer and Mathematical, and Personal Care Service categories, followed by Business and Financial Operations.

<table>
<thead>
<tr>
<th>Occupation</th>
<th>Change in Jobs 2015-2020</th>
<th>% Change in Jobs 2015-2020</th>
</tr>
</thead>
<tbody>
<tr>
<td>Production</td>
<td>767</td>
<td>14%</td>
</tr>
<tr>
<td>Educational Instruction and Library</td>
<td>473</td>
<td>11%</td>
</tr>
<tr>
<td>Business and Financial Operations</td>
<td>366</td>
<td>14%</td>
</tr>
<tr>
<td>Personal Care and Service</td>
<td>298</td>
<td>15%</td>
</tr>
<tr>
<td>Healthcare Support</td>
<td>295</td>
<td>8%</td>
</tr>
<tr>
<td>Computer and Mathematical</td>
<td>251</td>
<td>19%</td>
</tr>
<tr>
<td>Management</td>
<td>181</td>
<td>6%</td>
</tr>
<tr>
<td>Architecture and Engineering</td>
<td>180</td>
<td>21%</td>
</tr>
<tr>
<td>Construction and Extraction</td>
<td>137</td>
<td>5%</td>
</tr>
<tr>
<td>Healthcare Practitioners and Technical</td>
<td>76</td>
<td>1%</td>
</tr>
</tbody>
</table>

Source: Wisconsin Department of Workforce Development, Bureau of Workforce Information, Emsi Report 2020
Coronavirus Impact Planning

In addition to its impact on public health, coronavirus disease 2019 (COVID-19) has caused a major economic shock. The nation has experienced the highest rates of unemployment since the Great Depression. La Crosse County had its highest unemployment rate in April 2020 at 12.3% while the State was at 13.6%. Farmington is home to 45 businesses employing 1497 individuals. Important Coronavirus impact planning issues are shown in the following graphics:
Various organizations have created grants and programs for Coronavirus Aid, Relief, and Economic Security (CARES Act Funding). These organizations include but are not limited to:

- Coulee Cap
- Hmong Wisconsin Chamber of Commerce
- U.S. Department of Agriculture – Rural Development
- U.S. Economic Development Organization
- U.S. Small Business Administration
- Wisconsin Economic Development Organization
- Wisconsin Small Business Development Center
- Wisconsin Women’s Business Initiative Corporation

**Strengths and Weaknesses for Fostering Economic Growth**

Fostering economic development is always challenging to rural towns due to lack of public sewer and water facilities and minimal institutional economic development resources. Farmington has these same deficiencies but is at an advantage as the Town is located near the regional business center (La Crosse).

It is important to view economic development in a larger or more regional context. The 2008 La Crosse County Comprehensive Plan identified the following strengths and weaknesses of the La Crosse economy:

**Strengths**

- Regional center
- Access to multiple transportation modes
- Low unemployment rate
- Great natural amenities
- Available land and building space
- High quality of life
• Educated and diverse workforce
• Topography and geography of the area
• Higher education opportunities
• Healthcare and medical facilities options
• Strong, diverse manufacturing base
• Diversity
• Regional economic base separate from larger population centers (Twin Cities, Milwaukee, Madison)

Weaknesses
• Lack of cooperation between communities
• Infrastructure limitations
• Isolation from larger population centers (Twin Cities, Milwaukee, Madison)
• Topography and geography of the area
• Per capita income below the State average
• Property tax system encourages sprawl

County, Regional, and State Economic Development Programs
Numerous county, regional, and state economic development programs apply to the Farmington. The following is a list of selected programs that could be beneficial to economic development in Farmington.

County Programs
• La Crosse Business Fund

Regional Programs
• Western Wisconsin Technology Zone
• Federal Economic Development Administration (EDA) programs administered through Mississippi River Regional Planning Commission (ex. Public Works and Economic Development Programs, Economic Adjustment Program, etc.)

State Programs
• Coronavirus Aid, Relief, and Economic Security Act (CARES) Funding
• Wisconsin Department of Transportation Local Transportation Enhancements Program (TE)
• Wisconsin Department of Transportation Local Transportation Economic Assistance Program (TEA)
• Value Added Dairy Initiative (Grow Wisconsin)
• Wisconsin Department of Commerce Enterprise Development Zone Program
• Wisconsin Department of Commerce Rural Economic Development Program
• Wisconsin Department of Commerce Entrepreneurial training Grant
• Wisconsin Economic Development Corporation (WEDC) Programs (Business Attraction, Export, Entrepreneur, etc.)
INTergovernmental cooperation

This element of the Comprehensive Plan analyzes the relationship of Farmington in terms of planning and decision making to adjacent local governmental units and quasi-public, regional, state, and federal governmental entities. It provides goals, objectives, and actions to increase intergovernmental cooperation and involvement. A description of the relationship between Farmington and other local, regional, and state entities resides in this section.

<table>
<thead>
<tr>
<th>GOAL 1</th>
<th>Explore efficiencies of shared services between local units of government and agencies</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td><strong>OBJECTIVES AND ACTIONS</strong></td>
</tr>
<tr>
<td>1.</td>
<td>The need for a larger public library in the Town of Farmington was previously identified by residents as important. It is recommended that efforts to monitor library space be continued and cooperation be maintained with school district and local units of government.</td>
</tr>
<tr>
<td>2.</td>
<td>Utilize the La Crosse County Planning Department's website capabilities/links to provide information regarding the Town of Farmington to interested residents and neighboring municipalities.</td>
</tr>
<tr>
<td>3.</td>
<td>Review and evaluate neighboring towns' comprehensive plans. It is recommended that the Town of Farmington reviews and evaluates the comprehensive plans of neighboring governmental units as they are developed or revised in order to identify areas of potential conflict and/or coordination opportunities.</td>
</tr>
<tr>
<td>4.</td>
<td>Explore joint purchases and sharing of materials/equipment with neighboring towns to provide community services in the most efficient manner possible.</td>
</tr>
<tr>
<td>5.</td>
<td>Continue to remain active in the La Crosse County Comprehensive Planning process. It is recommended that the Town of Farmington reviews and evaluates the La Crosse County Comprehensive Plan as adopted and revised in order to identify areas of potential conflict and/or coordination opportunities.</td>
</tr>
<tr>
<td>6.</td>
<td>Strive to maintain an open dialogue with school districts serving the Town of Farmington in order to evaluate the school districts' facility/educational needs.</td>
</tr>
<tr>
<td>7.</td>
<td>Support county and regional economic development efforts to improve the local economy by increasing the number of employment opportunities and tax base.</td>
</tr>
<tr>
<td>8.</td>
<td>Continued participation in the Wisconsin Department of Transportation's WISLR program will ensure future state funding and assist in identifying budgeting efficiencies.</td>
</tr>
<tr>
<td>9.</td>
<td>Continue to be an active member of the La Crosse County Towns Association. Attending meetings of the La Crosse County Towns Association is important to the Town of Farmington in maintaining open dialogue with its neighboring towns and county agencies. Membership in this association and meeting attendance will be important in identifying and resolving any conflicts that may arise with neighboring towns by providing a forum for communication. Therefore, the plan recommends the Town Board continued attendance at Towns Association meetings.</td>
</tr>
</tbody>
</table>

| GOAL 2 | Evaluate emergency services provided to the Town by La Crosse County and other emergency service providers. |
GOAL 2 OBJECTIVES AND ACTIONS

Work with the County Sheriff’s department to continue and enhance police protection in the Town of Farmington. An issue raised during the planning process were the number of patrols in the Town of Farmington and the need for a larger police presence (response times were identified as a concern). It is recommended that a satellite office for law enforcement be explored in an effort to meet the needs of local residents.

Maintain the existing fire department and existing cooperative agreements

GOAL 3

Evaluate and maintain La Crosse County administration of land management ordinances in the Town of Farmington.

GOAL 3 OBJECTIVES AND ACTIONS

1. It is recommended that the Town of Farmington remain under county comprehensive zoning as a means to maintain cost efficiency in the administration of ordinances. The La Crosse County Comprehensive Plan will be complete in 2022, and the Township will review any significant changes and amend the Farmington Comprehensive Plan as necessary.

2. An issue brought up during the planning process was property maintenance and existing ordinances. It is recommended by the Town of Farmington that La Crosse County evaluate their junk and property maintenance regulations and enforcement procedures to ensure compliance by all residents.

3. It is recommended that the Town of Farmington be an active participant in the revision of the La Crosse County Zoning Ordinance as it is the primary implementation tool for the Town of Farmington Comprehensive Plan.

4. It is recommended that the Township and County explore opportunities to better stay abreast of mutual land use concerns and engaged on important topics throughout the County.

The Town of Farmington, located in La Crosse County and as previously described is bordered on the north by the Jackson, Monroe, and Trempealeau Counties, on the south by the Town of Hamilton and the Town of Onalaska, on the east by the Town of Burns, and on the west by the Town of Holland. The school districts of West Salem, Holmen, Melrose Mindoro, and Bangor serve the residents of the Town of Farmington. The Town historically has maintained positive relationships with its neighboring municipalities and jurisdictions.

State and Federal Agencies

Wisconsin Department of Natural Resources (WDNR)

The Town of Farmington has little contact with the WDNR. The WDNR does have jurisdiction over the waterways in the Town of Farmington and maintains floodplain regulations that are enforced through the County Zoning Office. No intergovernmental conflicts were identified in the planning process.

Wisconsin Department of Transportation (WDOT)

The Town of Farmington does participate in the WDOT Wisconsin Information System for Local Roads (WISLR) program. The WISLR program maintains a complete listing of public roads in the Town of Farmington by jurisdiction, classification and number of miles. This program assists in the facilitation of state funding for town road maintenance.
Federal Emergency Management Agency (FEMA)
The Town of Farmington has minimal interaction with federal agencies. In the event of a natural disaster (flooding, tornado, etc.) FEMA would be the federal agency to assist in relief efforts. The Town recognizes this and has participated in the development of the La Crosse County All Hazards Mitigation Plan.

Regional Planning Commission
The Town of Farmington and La Crosse County are located in the jurisdiction of the Mississippi River Regional Planning Commission (MRRPC). The MRRPC represents nine counties in western Wisconsin: Buffalo, Crawford, Jackson, Monroe, La Crosse, Pepin, Pierce, Trempealeau and Vernon. The MRRPC maintains the region’s eligibility as an Economic Development District and eligible for Economic Development Administration funding. Services provided to member counties and municipalities include comprehensive planning assistance, economic development assistance, geographic information services, and general technical assistance.

La Crosse County
La Crosse County encompasses 481 square miles and is located in western Wisconsin along the Mississippi River. The County’s 2019 population was estimated at 118,016. La Crosse County is approximately 150 miles southeast of Minneapolis/St. Paul, MN, 175 miles from Waterloo, Iowa, and 145 miles from Madison, WI. The County is comprised of 18 local units of government: 12 towns, 4 villages, and 2 cities. Interstate 90 and the La Crosse River bisect the County from east to west. Trempealeau and Jackson County border La Crosse County to the north, Monroe County lies to the East, Vernon County lies to the south, and the Mississippi River and Minnesota lie to the west. The County is currently working on an updated Comprehensive Plan, which is an update to the County’s existing plan, the La Crosse County Development Plan 2020. In addition, the County has adopted numerous other plans, studies, and ordinances that provide policy and direction to local communities, such as Farmington, including:

- La Crosse County, Wisconsin Farmland Preservation Plan, 1980 – Amended in 2014
- La Crosse County Comprehensive Outdoor Recreation Plan, 1998 – Amended in 2020
- La Crosse County Land & Water Resource Management Plan, 1999 – Amended in 2020
- Zoning Ordinance – Comprehensive Revision in 2012
- Land Division Ordinance

Farmington is located in northwest La Crosse County. Farmington maintains positive relationships with numerous County agencies and departments. The La Crosse County Sheriff’s Department provides police protection services to the Town of Farmington. The La Crosse County Highway Department maintains county and state roads in the Town of Farmington. The La Crosse County Facilities Department manages the county parks located in the Town. The La Crosse County Zoning Department assists with the enforcement of numerous ordinances in the Town of Farmington. Historically, these services have been provided by La Crosse County and it is expected that they will continue to be provided by the County throughout the planning period.

Surrounding Towns and Municipalities
In general Farmington has maintained strong intergovernmental relationships with its neighboring local units of government. The Fire department cooperates with the Town of North Bend with a joint power agreement. The operation of the joint first responders
group is another example of intergovernmental relationships. These are excellent examples of intergovernmental cooperation to provide needed services. This type of cooperation has assisted in minimizing intergovernmental conflicts.

**Surrounding Municipalities**

**Town of Holland**
The Town of Holland borders the west edge of Farmington.

**Town of Hamilton**
The Town of Hamilton borders the southern portion of Farmington.

**Town of Onalaska**
The Town of Onalaska borders the southwestern edge of Farmington.

**Town of Burns**
The Town of Burns borders the southeastern edge of Farmington.

**Regional Planning Jurisdiction**

Farmington is located within the Mississippi River Regional Planning Commission’s (MRRPC) jurisdiction. The MRRPC prepares and adopts regional or county-wide plans and represents Buffalo, Crawford, Jackson, La Crosse, Monroe, Pierce, Pepin, Trempealeau, and Vernon Counties. The RPC was established to:

- Carry out comprehensive and intergovernmental planning;
- Have jurisdiction throughout the seven-county area, including incorporated and unincorporated areas;
- Meet area-wide requirements so local jurisdictions could receive federal grants;
- Provide an organization to receive federal grants.

Farmington is also located within the Western Wisconsin Technology Zone which allows up to $5M in state income tax credits and is administered by the MRRPC. The MRRPC also administers the La Crosse County Business Fund.

**Important State and Federal Agency Jurisdiction**

There are many state and federal agencies that affect planning in La Crosse County. The Wisconsin Department of Transportation (DOT) District 5 plays a critical role in many aspects of the County’s transportation system, from highway design and development to bicycle and pedestrian facilities and networks. The Wisconsin Department of Natural Resources (DNR) also has a prominent role in the County because of the many DNR-owned land and facilities that are located here. The University of Wisconsin Extension office is in the City of La Crosse and serves as an educational resource for County residents. The U.S. Fish and Wildlife Service maintains a presence in the County because of the Upper Mississippi River National Wildlife and Fish Refuge. The U.S Army Corps of Engineers also maintains a presence in the County because of their ownership and management of locks and dams along the Mississippi River, which borders the western edge of the County. The County and its local units of government recognize the importance of working with these state and federal agencies and are committed to continuing an ongoing dialogue with these agencies, both during and after the development of this Comprehensive Plan.

**Towns Association**
The Town of Farmington is an active member of the La Crosse County Towns Association.

**School Districts**
As previously described, the Town of Farmington is served by four school districts with the West Salem School District, Holmen School District, Melrose Mindoro School District, and the Bangor School District. During the planning process, no intergovernmental conflicts were identified with the school districts.

Any additions?
LAND USE

This element of the Comprehensive Plan contains goals, objectives, and actions to guide the future development and redevelopment of public and private property. The element contains an analysis on opportunities for redevelopment and existing or potential land use conflicts. The element also explains future land use designations and delineates these uses on the Future Land Use Map. The Town Survey revealed many important elements for consideration. These include:

- Preserve farmland and strive to maintain existing agricultural uses.
- Encourage organized/planned development of non-agricultural uses (residential, commercial, industrial, recreational, cultural, etc.) throughout Farmington.
- Guide commercial, industrial, and high density residential to the unincorporated community of Mindoro where public sewer and water services are available.

<table>
<thead>
<tr>
<th>GOAL 1</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>GOAL 1 OBJECTIVES AND ACTIONS</strong></td>
</tr>
<tr>
<td>1. Preserves farmland and strive to maintain existing agricultural uses.</td>
</tr>
<tr>
<td>2. When residential structures are proposed in agricultural areas that during the permit review process they be encouraged to be located on non-productive agricultural land and in a location that will not effect an existing agricultural operation.</td>
</tr>
<tr>
<td>3. Agricultural land is a common term but depending on the user has a wide range of definitions. To clarify the term in the context of the comprehensive plan prime agricultural land is defined as soils designated as Class I, II, III on the Town of Farmington Soils Map – (Shown below). During the planning process, it was determined that development be minimized on land defined as prime agricultural and avoid development on lands that are of cultural, religious, or historical significance. It is also recommended that development continue to be prohibited in wetland/flood plain areas.</td>
</tr>
<tr>
<td>4. Residential Housing in Exclusive Agriculture Areas: The plan recognizes that from time to time low density residential development will be proposed for locations in the Town of Farmington designated as Exclusive Agriculture. The plan recommends that when these cases arise that they go through a rezoning process. The time for the necessary approvals is anticipated to take approximately 3-5 months provided the proposal meets the rate of development described in the following paragraph. It was clear during the planning process, that substantial residential growth was not desired by town residents. Therefore, a 3-5 month review process was determined to be acceptable and necessary to properly review such development proposals. It is important to understand that by applying for a land use and zoning change does not guarantee its approval. Such decisions will be made by the Town Plan Commission, Town Board, and County Board based on the recommendations and public processes identified in the plan. It is further recommended that in cases where Exclusive Agriculture properties are requested for residential development that they be developed at a rate as defined by the Exclusive Agriculture District (1 house per 35 acres). For example, if a landowner owns 140 acres designated as Exclusive Agriculture and requests rezoning for a certain number of new housing units, the number of new housing units recommended to be permitted will be based on a rate of 1 house per 35 acres. To calculate the number of new housing units permitted the reviewing committees will take the number of acres owned by the property owner (140) and divide that acreage by 35, which results in 4 new housing units permitted. In the case of a fractional answer, the fractional number will be rounded up if it is equal to or exceeds .75. In the future, residential rezoning requests pertaining to the affected properties (all 140 original acres) will be taken into consideration with the intent to avoid reutilizing the acreages for the purpose of permitting additional residential development. It is important to understand that for the purposes of the above calculations, a parcel is defined as all property owned by a landowner that is contiguous. Contiguous property includes...</td>
</tr>
</tbody>
</table>
property under the same ownership that is adjacent, or separated by a public road or stream. In addition, an existing residence on the parent parcel will not be counted against the density permitted as determined by the calculation. The minimum lot size for the proposed housing site(s) is recommended to be a minimum of 2 acres. Furthermore, once it is determined that no further housing units are permitted to be constructed based on the density rate of the parent parcel, at the discretion of the Town Board the property owner must record an affidavit restricting (or other enforceable document) further residential development on the property. Upon receiving requests for land use changes the requests will be looked upon more favorably if the proposed project:

4. Is to be on land not practical for productive agriculture. To determine if land is not practical for productive agriculture the Town Plan Commission and Town Board will take into consideration: the slope of the site, the productivity of the soils based on the La Crosse County Soil Survey with the preference of preserving Class I, II and III soils.

GOAL 2

Encourage organized/planned development of non-agricultural uses (residential, commercial, industrial, recreational, cultural, etc.) throughout Farmington.

GOAL 2 OBJECTIVES AND ACTIONS

1. The Land Use Map recommends the use of various land use districts to separate incompatible uses while on the other hand locating complimentary uses adjacent to each other. It is recommend that future land use decisions follow the designations outlined in this element to ensure the organized development of the Town of Farmington.

2. Existing rural residential development has historically occurred near the unincorporated community of Burr Oak. The land use map has designated Burr Oak as areas of existing residential development and has designated the area for single family residential development. The plan recommends that future rural residential development (exceeding the rate of development recommended for Exclusive Agriculture area) take place in the designated area.

3. It is recommended the that Town of Farmington maintain its two acre minimum lot size requirement for residential development that takes place outside of the Mindoro sanitary district.

4. Small Commercial and Retail Uses (structures 5,000 sq. ft. or less) proposed for areas not served by the Mindoro Sanitary District. Small commercial and retail uses proposed in the Town of Farmington (outside area served by sanitary district) are recommended to be located near the existing unincorporated communities of Steventown and Burr Oak. It is further recommended that such uses have immediate access to State Hwy. 108 or county roads to reduce impacts on local road facilities.

5. During planning discussions, the committee determined a development checklist be developed to assist residents in the permitting and approval process.

GOAL 3

Guide commercial, industrial, and high density residential to the unincorporated community of Mindoro where public sewer and water services are available.

GOAL 3 OBJECTIVES AND ACTIONS

1. High density residential development: High density residential development to include multi-family housing and housing subdivisions proposing less than 2 acre lots are recommended to be located where public sewer and water facilities exist (unincorporated community of Mindoro).

2. Commercial and Industrial: Resident input during the planning process indicated that industrial and commercial development if proposed in the Town of Farmington should be located in areas with access to State Road 108 and in locations where public sewer and water facilities exist (unincorporated community of Mindoro). To meet this goal, on the Town of Farmington land use map a large area has been designated for industrial/commercial development southeast of the sewage disposal plant with access to State Highway 108. Access to the site does pose some challenges, as ideally the park should have two access points. A residential area to the south of the site limits some access considerations. It is recommended as that the Plan Commission and Town Board develop a business/industrial park plan that addresses access issues, screening and potential lot layout options.
3. **Mindoro Area Land Use Map**: The land use map for the Mindoro Area designates numerous existing vacant or residential parcels as future business district sites. It is recommended that when La Crosse County Zoning Department modifies the La Crosse County Zoning Map that existing residential parcels (parcels with a residential structure) designated as future business sites on the Land Use Map be designated on the Zoning Map as residential so they do not become non-conforming parcels. The Town of Farmington Plan Commission recommends that the business district develop as the current landowners and market dictates and do wish to create non-conforming parcels or structures.

**Land Assessment**
There are just over 37,000 acres of land within the Farmington. 45% of the total is classified as agricultural, while another 29% is agricultural forest. Residential comprises a mere 4% (1,573 acres). The proportion of property classes has remained similar since 2010.

**Table 22 Equalized Value by Property Class, Farmington**

<table>
<thead>
<tr>
<th>Property Class</th>
<th>2000</th>
<th>2010</th>
<th>2020</th>
</tr>
</thead>
<tbody>
<tr>
<td>(All)</td>
<td>77,104,000</td>
<td>158,304,900</td>
<td>196,339,200</td>
</tr>
<tr>
<td>Residential</td>
<td>35,154,800</td>
<td>98,042,800</td>
<td>128,272,500</td>
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Other

<table>
<thead>
<tr>
<th></th>
<th>11,726,900</th>
<th>17,690,800</th>
<th>23,503,000</th>
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</thead>
</table>

Commercial

<table>
<thead>
<tr>
<th></th>
<th>1,033,500</th>
<th>1,804,700</th>
<th>2,782,300</th>
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Productive Forest Land

<table>
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<tr>
<th></th>
<th>21,147,600</th>
<th>15,627,000</th>
<th>13,457,200</th>
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Agricultural Forest Land

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<tr>
<th></th>
<th>n/a</th>
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<th>19,245,100</th>
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Personal

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<tr>
<th></th>
<th>325,300</th>
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<th>1,497,800</th>
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Agricultural

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<tr>
<th></th>
<th>7,215,100</th>
<th>2,751,000</th>
<th>2,891,800</th>
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Undeveloped

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<tr>
<th></th>
<th>237,600</th>
<th>2,761,500</th>
<th>2,868,000</th>
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</thead>
</table>

Manufacturing

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<tr>
<th></th>
<th>263,200</th>
<th>1,734,400</th>
<th>1,821,500</th>
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</thead>
</table>

Development Density
Farmington has an average density of 28.3 people per square mile. Within the Town there are 12.5 housing units per square mile. Farmington’s density is a about ten percent of La Crosse County which has an average of 266.6 people in 113.5 housing units per square mile.

Table 23 Population and Household Density, 2020

<table>
<thead>
<tr>
<th>Area in Square Miles</th>
<th>Density (sq. miles of land area)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Population</td>
<td>Housing Units</td>
</tr>
<tr>
<td>Town of Farmington</td>
<td>2,135</td>
</tr>
<tr>
<td>Village of West Salem</td>
<td>5,035</td>
</tr>
<tr>
<td>Village of Holmen</td>
<td>10,123</td>
</tr>
<tr>
<td>La Crosse County</td>
<td>120,515</td>
</tr>
</tbody>
</table>

Source: US Census Bureau 2010, Esri forecasts 2020

Land Use Supply
Farmington’s land supply is based on several factors including physical suitability, local and county regulations, and community goals. Intergovernmental agreements and annexations are also considerations when looking at the available land supply at the community level. Based on physical suitability, there is a supply of land that could be used to support development in the Town. Local policy will more closely determine how this supply is defined and how it is used.
Figure 15 Existing Land Use
Land Use Demand

Demand for residential land in Farmington and the region continues to grow at a moderate pace. Since 2005, there have been 133 residential parcels added to Farmington (Figure 17) with a corresponding decrease in the number of agricultural parcels. Agricultural forest, forest, and undeveloped parcels have also increased in that time. In terms of acreage, slightly more than 500 residential acres have been added to the inventory, while agricultural acres have decreased by about 500 acres. Undeveloped has nearly doubled and is currently at 3,100 acres (Figure 18).

Figure 17 Farmington Assessed Parcels
Average residential sale prices for Farmington have fluctuated between $138,000 in 2011 to a high of $181,700 in 2020 (Figure 19). This represents about 100 home sales in the ten-year span. Conversely, La Crosse County average sales have risen from.
$157,200 in 2011 to over $230,000 in 2020. For Agricultural land sales, average price per acre in La Crosse County ranged from $3,243 (12 sales for 972 acres) in 2011 to $3,798 (1 sale for 72 acres) in 2020.

**Figure 19 Farmington Residential Real Estate Sales**
Future Land Use Projections
From 2010 to 2020, Farmington has increased housing units by a little over 7%, with a current total of 941 total units. As discussed in the Housing Section, Farmington is projected to need approximately 91 more housing units by 2040 (9.8%). This is a relatively moderate increase and mirrors neighboring communities and La Crosse County.

Residential land use accounts for 1,573 acres of land in the Town in 2020. In 2020, there were approximately 941 homes in the Town. On average, a residential unit is on 1.7 acres based on this data. Most of the land in the Farmington is classified as Agricultural and Agricultural Forest, followed by Forest. As the Town is projected to need more residential area, approximately 155 acres is needed from 2020 to 2040 to account for the projected housing increase while maintaining the current average housing density.

Opportunities for Redevelopment
Farmington has limited opportunities for redevelopment, save for a few buildings in Mindoro and Burr Oak.
As indicated in the survey, residents prefer housing units be in and near developed areas. Subdivisions have emerged in and around rural areas in the Town. These areas offer ample space for development of housing units to retain the rural character of the Town.
Future Land Use Considerations

The Farmington Comprehensive Plan addresses the management of future residential growth in the Town. The plan is sensitive to protecting existing agricultural areas from scattered residential development. The plan places an emphasis on future residential development first utilizing existing platted lands (vacant parcels) versus “leapfrogging” to un-platted agricultural areas. The Town of Farmington “Future Land Use Map” is shown below (Figure 21). Farmington follows County protocols for the development process and requires applicants for conditional use or variances.

Land Use Categories

Farmington employs the same land use categories as La Crosse County, as an effort to streamline goals, objectives, and development. Below are the updated future land use definitions, as identified by the county.

- **Residential.** A residential district includes land uses where the predominant use is housing. In areas that are zoned residential, buildings may include single family housing, multiple family housing (apartments, duplexes, townhomes, and condominiums) or mobile homes. Zoning for residential use may permit some services or work opportunities or may totally exclude business and industry.

- **Non-Residential.** A non-residential district includes uses that are business related, including commercial, retail, or industrial. Zoning for these areas is established to provide separation from incompatible uses, which may include residential neighborhoods.

- **Public/Institutional.** This district encompasses a range of public, social, and institutional uses. These uses are public or semi-public, and generally tax exempt. Specific uses include schools, libraries, parks, municipal buildings, emergency response and public safety buildings, health care facilities, travel-related facilities, places of worship, or other governmental lands. As a broad policy plan, the County Land Use Plan will not depict the exact location of these facilities. Siting guidelines for new facilities are proposed in the recommendations section of this chapter.

- **Agricultural and Rural.** The Agricultural and Rural District is established for areas in which agricultural and certain compatible low intensity uses are encouraged as the principal uses of land. This district is to preserve agricultural land for food and fiber production; protect productive farming by preventing conflicts between incompatible uses; and especially to implement the provisions of the County Farmland Preservation Plan, when adopted and periodically revised; and comply with the provisions of the Farmland Preservation Law to permit eligible landowners to receive tax credits under ss. 71.09(11), Wis. Stats.

- **Environmental.** The Environmental District includes areas where special protection is encouraged because of unique landscape, topographical features, wildlife, or historical value. They contain Floodplains; Steep Slopes - 30% or greater; Wetlands; Preserved Lands in permanent conservation easements; and viewsheds, historic, archeological, or culturally significant sites. Since we do not currently have a zoning district for this environmental land use class, and while development is to be discouraged in these areas, they may be zoned consistent with adjoining zoning districts.
Figure 21 Future Land Use is the Land Use Plan for the next 20-year planning period. This map accompanies this element to provide visual determinations for land use decision making.
IMPLEMENTATION

The implementation of the Farmington Comprehensive Plan involves decision-making by both public officials and the citizens of the community. These decisions will be measured by the concern for the welfare of the general community, the willingness to make substantial investments for improvement within the community, and the realization that certain procedures must be adhered to for the continued high-quality environment found within the Town. Suggested implementation measures include:

- The implementation and enforcement of regulatory ordinances and non-regulatory activities based on the goals and objectives identified in the Comprehensive Plan.
- The development of programs and support systems that further the goals and objectives set forth by the Town in this Plan.
- The establishment and support of a continued planning process providing for periodic review and updates to the Plan and land use control measures.
- The support of committees and local organizations to carry out specific community improvements as identified in the Comprehensive Plan.

Regulatory Measures

Regulatory measures used to guide development are an important means of implementing the recommendations of a comprehensive plan. Various examples, including the County zoning ordinance and Farmington development regulations, comprise the principal regulatory devices used to protect existing development as well as help to guide future growth and development as identified in this Plan. The Town, County or State officially adopts these regulatory and land use control measures as ordinances (or as revisions to the existing ordinances).

Zoning Ordinance

Zoning is used to guide and control the use of land and structures on land. In addition, zoning establishes detailed regulations concerning the areas of lots that may be developed, including setbacks and separation for structures, the density of the development, and the height and bulk of building and other structures. The general purpose for zoning is to avoid undesirable side effects of development by segregating incompatible uses and by maintaining adequate standards for individual uses. The establishment of zoning districts is generally conducted after careful consideration of the development patterns indicated in the Plan. Amending zoning district boundaries has the overall effect of changing the plan (unless amendments correspond to changes within the plan), therefore, it is reasonable to assume that indiscriminate changes may result in weakening of the plan. La Crosse County controls the content of the zoning ordinance and the Town of Farmington along with the County determine the local district map. These decisions are preceded by public hearings and Plan Commission recommendations.
Action: The existing La Crosse County ordinance is sufficient for current usage. However, amendments may become necessary to implement portions of this Plan. For example, there may be a need for increased County coordination and collaboration for specific Farmington goals and objectives.

Official Maps

An official map shows the location of areas which the municipality has identified as necessary for future public streets, recreation areas, and other public grounds. By showing the area on the official map, the municipality puts the property owner on notice that the property has been reserved for future taking for a public facility or purpose. The municipality may refuse to issue a permit for any building or development on the designated parcel; however, the municipality has one year to purchase the property upon notice by the owner of the intended development.

There are no immediate plans for the Town to draft an official map. However, should local officials want to ensure consistency of the Future Land Use Plan with capital improvements, an official map should be drafted.

Action: Adopt an official map if, or at which time, changes in the rate of development require increased long-term infrastructure planning. Involve the Village of Holmen in locations within the extraterritorial area.

Erosion/Stormwater Control Ordinances

The purpose of stormwater or erosion control ordinances is to set forth stormwater requirements and criteria which will prevent and control water pollution, diminish the threats to public health, safety, welfare, and aquatic life due to runoff of stormwater from development or redevelopment. Adoption of local ordinances for stormwater do not preempt more stringent stormwater management requirements that may be imposed by WPDES Stormwater Permits issued by the Department of Natural Resources under Section 147.021 Wis. Stats.

Stormwater runoff is a concern in areas with extreme topography. Where new development occurs, Farmington should require drainage plans as part of the development application.

Action: As part of the development application protocol, include a requirement for stormwater drainage plans to be completed that retain stormwater onsite. Continue to work with La Crosse Urban Stormwater Group to educate the community on stormwater management.

Historic Preservation Ordinances

An historic preservation ordinance is established to protect, enhance, and perpetuate buildings of special character or the special historic or aesthetic interest of districts that represent a community's cultural, social, economic, political, and architectural history. The jurisdiction's governing body may create a landmarks commission to designate historic landmarks and establish historic districts.

In accordance with Wisconsin Statutes 101.121 and 44.44, a political subdivision (city, village, town or county) may request the State Historical Society of Wisconsin to certify a local historic preservation ordinance in order to establish a “certified municipal register of historic property” to qualify locally designated historic buildings for the Wisconsin Historic Building Code. The purpose of the Wisconsin Historic Building Code, which has been developed by the Department of Commerce, is to facilitate the preservation or restoration of designated historic buildings through the provision of alternative building
standards. Owners of qualified historic buildings are permitted to elect to be subject to the Historic Building code in lieu of any other state or municipal building codes. Locally, there is no historic preservation ordinance although preserving and enhancing historic structures and rural heritage has been identified as a community goal. Action: Periodically review the need for development of a local historic buildings/structures reservation ordinance.

Site Plan Regulations
A site plan is a detailed plan of a lot indicating all proposed improvements. Some communities have regulations indicating that site plans may need to be prepared by an engineer, surveyor, or architect. Additionally, site plan regulations may require specific inclusions like general layout, drainage and grading, utilities, erosion control, landscaping and lighting, and building elevations. Action: The current review process is sufficient for local needs, though increased requirements for the development of stormwater plans should be explored.

Building Codes / Housing Codes
The Uniform Dwelling Code (UDC) is the statewide building code for one- and two-family dwellings built since June 1, 1980. As of January 1, 2005, there is enforcement of the UDC in all Wisconsin municipalities. The UDC is primarily enforced by municipal or county building inspectors who must be state-certified. In lieu of local enforcement, municipalities have the option to have the state provide enforcement through state-certified inspection agencies for just new homes. Permit requirements for alterations and additions will vary by municipality. Regardless of permit requirements, state statutes require compliance with the UDC rules by owners and builders even if there is no enforcement. Action: Review building codes to ensure they meet goals of citizens and the Township

Mechanical Codes
In the State of Wisconsin, the 2000 International Mechanical Code (IMC) and 2000 International Energy Conservation Code (IECC) have been adopted with Wisconsin amendments for application to commercial buildings. Farmington requires builders follow State mechanical codes for all structures built within the jurisdiction. Action: State mechanical codes are sufficient. No action required.

Sanitary Codes
The Wisconsin Sanitary Code (WSC), which is usually enforced at the county-level, provides local regulation for communities that do not have municipal sanitary service. The WSC establishes rules for the proper siting, design, installation, inspection and management of private sewage systems and non-plumbing sanitation systems. The Town of Farmington requires new residential construction to follow La Crosse County standards. Action: La Crosse County codes are sufficient. No action required.

Non-regulatory Measures
Capital Improvement Plan
This is an ongoing financial planning program intended to help implement planning proposals. The program allows local communities to plan for capital expenditures and minimize unplanned expenses. Capital improvements or expenditures are those projects that require the expenditure of public funds for the acquisition or construction of a needed physical facility.
Capital improvement plans list proposed projects according to a schedule of priorities over the next few years. It identifies needed public improvements, estimates their costs, discusses financing options, and establishes priorities over a 3-to-5-year programming period. Improvements or acquisitions considered a capital improvement include:

- Public buildings
- Park acquisition and development
- Roads and highways
- Utility construction
- Joint school and other community development projects
- Fire protection equipment

A capital improvement plan or program is simply a method of financial planning for these types of improvements and scheduling the expenditures over a period of several years in order to maximize the utility of public funds. Each year the capital improvement program should be extended one year to compensate for the previous year that was completed. This keeps the improvement program current and can be modified to the community’s changing needs.

**Preparation of a Capital Improvement Program**

The preparation of a Capital Improvement Program is normally the joint responsibility between the community administrator or plan commission, municipal staff, governing body, and citizen commissions. The preparation of a capital improvement program may vary from community to community depending on local preferences, the local form of government and available staff. In communities that have a community development plan or comprehensive plan, a planning agency review of the proposed capital improvement program is desirable.

Farmington does not currently prepare a Capital Improvement Plan (CIP). It is not likely that the Town will need to develop a CIP in the near future, but over the 20-year life of this plan the need for more formalized capital improvements planning may become evident.

**Action:** When formalization of multiple infrastructure projects is forecast, develop a CIP to plan and earmark funding for public facilities development and spending.

**Consistency Among Plan Elements**

The State of Wisconsin planning legislation requires that the implementation element describe how each of the nine elements will be integrated and made consistent with the other elements of the plan. Since the Town of Farmington completed all planning elements simultaneously, no known inconsistencies exist. Further, the Action Plan at the end of this chapter consolidates actions and policies from throughout the plan reducing overlap and ensuring consistency.

This Comprehensive Plan references previous planning efforts, and details future planning needs. To keep consistency with the Comprehensive Plan the Town should incorporate existing plans as components to the Comprehensive Plan and adopt all future plans as detailed elements of this Plan.

Farmington will continue to make educated decisions based upon available information and public opinion. Planning will occur consistent with the 20-Year Planning Vision and decisions will incorporate a comprehensive outlook based on all nine elements in this plan.

**Plan Adoption, Monitoring, Amendments and Update**

**Plan Adoption**
In order to implement this Plan it must be adopted by the Town Plan Commission. After the Commission adopts the Plan by resolution, the Town Board must adopt the Plan by ordinance. This action formalizes the Plan document as a frame of reference for general development decisions over the next 20 years. Once formally adopted, the Plan becomes a tool for communicating the community’s land use policy and for coordinating legislative decisions.

**Plan Use and Evaluation**
The Town of Farmington will base all of its land use decisions against this Plan’s goals, objectives, actions, and recommendations including decisions on private development proposals, public investments, regulations, incentives, and other actions.
The Town of Farmington can expect gradual change in the years to come. Although this Plan has described policies and actions for future implementation, it is impossible to predict the exact future condition of the Town. As such, the goals, objectives, and actions should be monitored on a regular basis to maintain concurrence with changing conditions.
The Plan should be evaluated at least every 5 years, and updated at least every 10 years. It is recommended that the Plan be evaluated more frequently, either on an annual or biennial basis. Members of the Town Board, Plan Commission, and any other decision-making body should periodically review the Plan and identify areas that might need to be updated. The evaluation should consist of reviewing actions taken to implement the Plan visions and actions. The evaluation should also include an updated timetable of actions to help realize priority goals and address new issues as they emerge. Any changes would be added to the Plan through the amendment procedure below.

**Plan Amendments**
The Town of Farmington Comprehensive Plan may be amended at any time by the Town Board following the same process to amend the plan as it originally followed when it was initially adopted (regardless of how minor the amendment or change is). Amendments may be appropriate throughout the lifecycle of the Plan, particularly if new issues emerge or trends change. These amendments will typically be minor changes to the Plan's maps or text. Large-scale changes or frequent amendments to meet individual development proposals should be avoided or the Plan loses integrity. Any proposed amendments should be submitted to the Plan Commission for their review and recommendations prior to consideration by the Town Board for final action.

**Plan Update**
According to the State comprehensive planning law the Comprehensive Plan must be updated at least once every ten years. As opposed to an amendment, the plan update is a major re-write of the plan document and supporting maps. The State planning law also requires that by January 1, 2010 all programs and/or actions that affect land use must be consistent with the locally adopted Plan.

**5-Year Action Plan**
The plan implementation table on the following pages provides a detailed list of major actions that the Town should complete as part of the implementation of the Comprehensive Plan over the next 5-year period. It should be noted that many of the actions require considerable cooperation with others, including the citizens of Farmington, Town staff, and local/state governments.
The 5-Year Action Plan was designed to provide direction to the Plan Commission, Town Board, and interested parties to start implementing this Plan. To do this, certain actions were selected from each of the nine comprehensive planning elements based on the perceived necessity of timely implementation. Many are ordinance or planning-related updates that will better prepare Farmington for development in coming years. In five years, when this plan is reviewed, the 5-Year Action Plan should be updated to reflect new priorities and accomplishments. At that time, some actions listed in Table 9.5 may carry over into the next 5-year planning period, while those that were accomplished should be replaced with other actions prioritized by the Plan Commission through a public process.

<table>
<thead>
<tr>
<th>Table 9.5: 5 Year Action Plan</th>
<th>Who is Responsible?</th>
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<tbody>
<tr>
<td><strong>Action by Planning Element</strong></td>
<td></td>
</tr>
<tr>
<td><strong>Housing</strong></td>
<td></td>
</tr>
<tr>
<td>Work with La Crosse County Human Services Department to provide additional programming, housing options, and assistance for senior citizen populations. Provide open space in new residential developments to transition between developed and rural areas.</td>
<td>Town Board, Plan Commission</td>
</tr>
<tr>
<td><strong>Transportation</strong></td>
<td></td>
</tr>
<tr>
<td>Establish periodic (3-5 year) development and update of a Capital Improvement Plan (CIP) to forecast future spending based on infrastructural needs.</td>
<td>Town Board, Plan Commission</td>
</tr>
<tr>
<td>Create and adopt a comprehensive outdoor recreation plan.</td>
<td>Park Committee, Town Board, Plan Commission</td>
</tr>
<tr>
<td>Explore establishing an ad hoc committee to determine preferred routes for bicycle travel on existing roadways to connect neighborhoods and schools. This committee could also examine the best place to make connections between recreation facilities and other destinations for trail users. Ideas should be articulated into a multi-year transportation improvements plan.</td>
<td>Park Committee, Town Board, Plan Commission, Ad Hoc Committee</td>
</tr>
<tr>
<td><strong>Utilities and Community Facilities</strong></td>
<td></td>
</tr>
<tr>
<td>Work with the DNR to monitor water quality and provide regular reports.</td>
<td>Town Board</td>
</tr>
<tr>
<td><strong>Agricultural, Natural, and Cultural Resources</strong></td>
<td></td>
</tr>
<tr>
<td>Create a committee to explore natural and agricultural preservation programs such as purchase of development rights (PDR) or transfer of development rights (TDR).</td>
<td>Town Board, Ad Hoc Committee</td>
</tr>
<tr>
<td><strong>Economic Development</strong></td>
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</tr>
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</table>
Support the economic health of productive agriculture in Farmington through development siting protections. Collaborate with adjoining municipalities in the planning, timing, location, and form of all commercial and/or industrial development proposed in and/or adjacent to the Town.

<table>
<thead>
<tr>
<th>Intergovernmental Cooperation</th>
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<tbody>
<tr>
<td>Assist in the development of La Crosse County’s Comprehensive Plan Update.</td>
</tr>
<tr>
<td>Provide a copy of this Comprehensive Plan and any proposed updates or amendments to all governmental units adjacent to Town of Farmington.</td>
</tr>
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</table>

<table>
<thead>
<tr>
<th>Land Use</th>
</tr>
</thead>
<tbody>
<tr>
<td>Make this Comprehensive Plan available to Plan Commissioners and other decision-makers, including the Town Board and La Crosse County.</td>
</tr>
<tr>
<td>Limit dense residential development to those areas that can best be accommodated by public services. Prioritize areas that offer pressurized water systems or sewer service areas for urbanized development.</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Implementation</th>
</tr>
</thead>
<tbody>
<tr>
<td>Increase onsite stormwater retention planning as part of the development application and review process.</td>
</tr>
<tr>
<td>Review and evaluate this Plan on an annual or biennial basis, making necessary changes through the amendment process.</td>
</tr>
</tbody>
</table>
Public Participation Plan for the Update of the Town of Farmington Comprehensive Plan 2022

1. Introduction
Section 66.1001(4)(a) of Wisconsin Statutes requires the governing body of the local government unit to adopt written procedures designed to foster public participation, including open discussions, communication programs, information services, and public meetings for which advance notice is provided, in every stage in the preparation of the updated comprehensive plan. These written procedures contained within this Public Participation Plan have been developed to meet this requirement. This Plan will guide public participation throughout the Town’s Comprehensive Planning Update Process. This Public Participation Program offers all citizens, businesses, other units of government, and other parties a range of opportunities to participate through the planning process in a meaningful way to shape the future of the Town. Effective public input is critical for the success of this planning process because it is the citizens, businesses, and other organizations that will experience the results of the objectives, policies, goals and programs of the Comprehensive Plan in the future. The participation program is designed to be inclusive. It encourages people to participate in the process and to maximize the effectiveness of their contributions. The opportunities are open to everyone.

   Our public participation process will:
   • Ensure all planning decisions are open to public comment;
   • Produce better planning decisions;
   • Support and add credibility to all Town decision-making processes
   • Provide opportunities to disseminate information about the Plan and process to all segments of the Town;
   • Strengthen the relationship among our decision makers, residents, and stakeholders.

2. Public Participation Methods and Opportunities
The Town of Farmington has established the following list of public participation methods and opportunities.
   a. Open Plan Commission Meetings
Plan Commission meetings scheduled during the Town of Farmington Comprehensive Plan update process will have an agenda item providing the opportunity for any public comment on or regarding the Town of Farmington Comprehensive Plan.
   b. Review and Distribution of the Planning Documents
During the Comprehensive Plan update process the public may review and obtain copies of proposed, alternative, or amended elements of the Town’s Comprehensive Plan from the Town upon request. This information may also be distributed through the Town’s website.
   c. Website
The Town will post on its website information related to the Town Comprehensive Plan update planning process. This information may include agendas, minutes, draft plan elements, amendments, reports, maps, and photographs.

d. Written Comments
The Town will always welcome and consider written comments and will respond either in writing or by public comment during public meetings and/or through the media.

e. Meeting Notices
The Town will post meeting notices for each meeting and event in a timely manner at accessible locations, and the notices will meet the requirements for proper notification regarding purpose of meeting, date, time and location.

f. Public Hearing
The Comprehensive Planning Law requires local units of government to hold at least one (1) formal public hearing with a Class 2 public notice prior to adoption of a revised Comprehensive Plan’ resolution or ordinance. Prior to adoption of the revised Comprehensive Plan, the Town will conduct this required public hearing.

g. Plan Recommendation Resolution
The Plan Commission or other body of the Town that is authorized to amend the Town Comprehensive Plan may recommend the adoption or amendment of the Comprehensive Plan only by adopting a resolution by a majority vote of the entire commission or other body. The vote shall be recorded in the official minutes of the committee or other body. The resolution shall refer to maps and other descriptive material that relate to one or more elements of a comprehensive plan. Upon adoption of the plan amendment, the Plan and its resolution shall be distributed by the Town to recipients listed in Section 66.1001(4)(b) of the Wisconsin Statutes.

i. Plan Adoption by Ordinance
No comprehensive plan that is recommended for adoption or amendment under above may take effect until the Town Board enacts an ordinance that adopts the comprehensive plan or amendment. Upon adoption of this ordinance it shall be filed with at least all of the entities specified in Section 66.1001(4)(b) of the Statutes.

j. Other
Planning is a continuous process that does not end with the adoption of a Comprehensive Plan. Since new issues and unforeseen circumstances will always arise the Town may amend its Comprehensive Plan with proper public input and in accordance with Town policies and State Statutes at any time.

3. Adoption
Town of Farmington adopted this Public Participation Plan on this _______ day of ______________, 2022.

_____________________________________ _____
Michael Hesse, Town of Farmington Board Chair

_____________________________________ _____
Crystal Sbraggia, Town of Farmington Town Clerk
Beyond Coulee Vision 2040

The La Crosse Area Planning Committee (LAPC) is the Metropolitan Planning Organization (MPO) for the La Crosse/La Crescent urbanized area. The LAPC is required to develop a transportation plan with a 20-year-or-more planning horizon that includes “both long-range and short-range strategies/actions that lead to the development of an integrated intermodal transportation system that facilitates the efficient movement of people and goods.” *Beyond Coulee Vision 2040* is the long-range transportation plan for the MPO and it includes land use and transportation goals for the MPO planning area. Note: Farmington is technically outside the LAPC planning area, but due to its proximity it faces many issues that are accounted for in *Beyond Coulee Vision 2040*.

The LAPC is required to update the long-range transportation plan every five years. The next plan update will occur in 2025. To assist in future updates, it is being requested of local units of government that when updating their comprehensive plan, they include an analysis of the LAPC planning goals. The analysis will aid the LAPC in developing/modify goals that reflect the desires of the local units of government in the MPO planning area.

Additional information available here: https://www.lacrossecounty.org/metropolitan-planning-organization/planning-and-programming/metropolitan-transportation-plan

### LAPC Goal Analysis

<table>
<thead>
<tr>
<th>LAPC - Land Use Goals</th>
<th>Not Applicable, Agree, Disagree (state concerns)*</th>
</tr>
</thead>
<tbody>
<tr>
<td>Housing and neighborhoods in the City of La Crosse will attract new investment and more residents, especially through renovation and enhancement of existing housing stock.</td>
<td></td>
</tr>
<tr>
<td>Senior housing options will continue to expand, and new housing intended for residents who remain mobile and active should be located within a 10-minute walk of retail and services.</td>
<td></td>
</tr>
<tr>
<td>New housing will continue to include a range of housing types and lot sizes, including a priority on single family lots smaller than 1/2-acre.</td>
<td></td>
</tr>
<tr>
<td>The region places a high priority on infill development to enhance the utilization of existing urban infrastructure and enhance the concentration of uses so that more residents are within a 10-minute walk of their daily retail needs.</td>
<td></td>
</tr>
<tr>
<td>New buildings and development areas will often include a mix of uses.</td>
<td></td>
</tr>
</tbody>
</table>
Towns, villages and cities will pursue and approve boundary agreements that allow some growth in unincorporated areas.

<table>
<thead>
<tr>
<th>LAPC – Transportation Goals</th>
</tr>
</thead>
<tbody>
<tr>
<td>New roads for the primary purpose of facilitating regional commuter traffic will generally be avoided – community preference is for expansion of existing roads and transit enhancements instead.</td>
</tr>
<tr>
<td>Road projects will be designed to improve the safety and mobility of all users, with emphasis placed on maintaining neighborhood connections and cohesiveness.</td>
</tr>
<tr>
<td>The region will have a flexible and fully interconnected grid of streets and highways.</td>
</tr>
<tr>
<td>A Regional Transportation Authority (RTA) will be created to fund and maintain transportation systems.</td>
</tr>
<tr>
<td>Transit use will increase among all age groups.</td>
</tr>
<tr>
<td>Fixed-route regional transit, such as Bus Rapid Transit, should be actively studied and pursued. Routes should be identified and necessary right-of-way protected (or gradually acquired) until implementation becomes feasible.</td>
</tr>
<tr>
<td>Intelligent transportation systems and mass data gathering technologies will be utilized to the extent practicable to improve the safety and mobility of our transportation networks.</td>
</tr>
<tr>
<td>Growth will be accommodated without a significant increase in congestion through the use of many strategies, including road and highway improvements, traffic signal timing improvements, new/enhanced transit services, enhanced and expanded bike and pedestrian facilities, scheduling adjustments by major employers, and other approaches.</td>
</tr>
<tr>
<td>Truck routes in the region will be efficient and clearly identified, especially including those through the City of La Crosse.</td>
</tr>
<tr>
<td>Mississippi River locks and dams will be upgraded to accommodate modern shipping requirements.</td>
</tr>
<tr>
<td>Interstate passenger rail service to Minneapolis and Milwaukee/Chicago will increase in frequency and reliability.</td>
</tr>
<tr>
<td>Public and private landowners will reduce their subsidy of automobile use through a mix of strategies.</td>
</tr>
<tr>
<td>Bike and pedestrian facilities will be present everywhere.</td>
</tr>
</tbody>
</table>
APPENDIX C: LA CROSSE COUNTY DEVELOPMENT DOCUMENTS

Ag and Exclusive Ag

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**CONDITIONAL USE PERMIT**

(Proposed new homes or proposed change in ownership of an existing residence)

A Conditional Use Permit (CUP) must be approved prior to the issuance of a Zoning/Occupancy Permit for a farm residence. A maximum number of five dwelling units can be authorized at a ratio of 1 dwelling unit per 35 acres of land contained in the BFT. Residences or dwelling units in existence prior to town’s adoption of the LaCrosse County Zoning Ordinance are counted against the 5 dwelling unit maximum.

A proposed farm residence CANNOT be issued a CUP if:

1. The residence will convert prime farmland from agricultural use or convert land previously used as cropland, other than a woodland, from agricultural use if there is a reasonable alternative location.
2. It significantly impairs or limits the current or future agricultural use of other protected farmland.
3. If any portion of the BFT has been rezoned out of the EA or GA district (by using the 3% development method) after town’s adoption of the county Zoning Ordinance (Jan. 3rd, 2012).

---

**3% REZONING (CLUSTER SUBDIVISIONS)**

A BFT owner may choose to rezone up to 3% of the acreage contained in a BFT to the Rural Zoning District to create a new cluster subdivision. The following provisions will apply:

1. If a Conditional Use Permit has previously been authorized on the BFT, the owner cannot file a zoning petition to create a new 3% cluster subdivision, unless the proposed rezone includes all existing dwellings.

2. The rezone must include all residential components (driveway, septic, well, etc.)

3. Rezone area must be contiguous.

---

**EXAMPLE OF A 160 ACRE BFT**

EXISTING RESIDENCES / PRIOR TO ADOPTION OF THE ZONING ORDINANCE ARE NOT PART OF THE 3% REZONE

DEED RESTRICTED AREA

LOT AREA MINIMUM

LA CROSSE COUNTY – 20,000 SQ. FT. TOWNSHIPS = LOT AREA VARIES

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**IN OTHER WORDS**

The owner of a Base Farm Tract may choose one of two options for future residential development. In some cases, it may be more beneficial to choose to develop over time through the issuance of Conditional Use Permits. In other cases, it may be more beneficial to rezone up to 3% of the BFT acreage to the Rural District in order to allow the development of a cluster subdivision. A BFT owner cannot use both options to develop new residential uses on the BFT. Other options may exist for development. Please contact the La Crosse County Zoning office to schedule an appointment.
Variances
A COMPLETE APPLICATION

Variance requests must be submitted in complete form to the La Crosse County Zoning Department. A complete application consists of:

1.) All the application forms completely filled out, signed and dated. (Available Online or at Zoning Office)
2.) A legal description of the property
3.) A non-refundable filing fee.
4.) Site sketch. (see requirements)

SITE SKETCH REQUIREMENTS

A site sketch of the requested property MUST be included with the application packet. This sketch must be drawn to scale and must include the following:

- Location of all existing structures with dimensions as they relate to property lines, centerline of streets, or property corners.
- Location of all proposed structures and/or additions with dimensions as they relate to property lines, centerline of street(s), or property corners.

NOTE: If a submitted site sketch is determined to be inadequate, you may be required to provide a survey of the property at your expense.

Revised: 12/19

WHAT IS THE BOARD OF ADJUSTMENT?

- The Board of Adjustment is a 3-member board, appointed by the County Board.
- The Board of Adjustment will physically review the properties, prior to the public hearing date.
- Board of Adjustment hearings are held once a month, typically on a Monday, beginning at 6:00 pm.

VARIANCES

WHAT IS A VARIANCE?

The La Crosse County Zoning Ordinance requires certain minimum setbacks and/or requirements for construction projects. These setbacks can vary depending on the parcel of land being built upon. If a construction project cannot meet the requirements set forth in the Zoning Ordinance, the application is denied. An appeal of that denial can be made through a procedure requesting a variance.

THE APPEAL PROCESS:

Once a Zoning/Occupancy Permit has been denied for a construction process, you can request a variance by obtaining the necessary applications forms from the La Crosse County Zoning Office.

Once an application for an appeal is received, you will be placed on the agenda for the next available public hearing in front of the La Crosse County Board of Adjustment.

If your appeal is granted, a Zoning/Occupancy Permit can be issued allowing the proposed construction.
VARIANCE DECISION

The Wisconsin Supreme Court has set forth guidelines for members of the Board of Adjustment for variance decisions. The standards are also provided on state statute and local ordinances.

Unnecessary hardship is present when “compliance with the strict letter of the restrictions governing area, setback, frontage, height, bulk or density would unreasonably prevent the owner from using the property for a permitted purpose or would render conformity with such restrictions unnecessarily burdensome.” State v. Waukesha County Board of Adjustment, 2004 WI 56 (2004), State ex rel. Ziervogel v. Washington County Board of Adjustment, 2004 WI 23 (2004)

THE THREE STEP TEST:

1. Unnecessary Hardship - Unique Property Limitations:
   - Unnecessary physical characteristics of the property such as steep slopes or wetlands that are not generally shared by other properties may prevent compliance with ordinance requirements. The circumstances of an applicant (growing family, need for a larger garage, etc.) are not a factor in deciding variances. Nearby ordinance violations, prior variances, or lack of objections from neighbors do not provide a basis for granting a variance. Property limitations that prevent ordinance compliance and are common to several properties should be addressed by amending the ordinance.

2. Unnecessary Hardship - Self-created:
   - An applicant may not claim unnecessary hardship because of conditions which are self-imposed or created by a prior owner (for example, excavating a pond on a vacant lot and then arguing that there is no suitable location for a home). In determining whether unnecessary hardship exists, the property is considered whole rather than a portion of the parcel. The property owner bears the burden of proving unnecessary hardship.

3. Public Interest Protected:
   - A variance may not be granted which results in harm to public interests. In applying this test, the zoning board must consider the impacts of the proposal and the cumulative impacts of similar projects on the interests of the neighbors, the entire community, and the public. These interests are listed as objectives in the purpose statement of an ordinance and may include:
     - Public health, safety, and welfare
     - Minimization of property damages
     - Water quality
     - Provision of efficient public facilities and utilities
     - Fish and wildlife habitat
     - Any other public interest issues
     - Natural scenic beauty
     - Achievement of eventual compliance for nonconforming uses, structures and lots

YOUR TOWNSHIP & VARIANCES

Your local town board is a RECOMMENDING body to the Board of Adjustment. It is your responsibility to contact your Town Board Chairman to be placed on the agenda for a Town Board Meeting.

Bangor  Don Nusen  769-4567
Barre    Ronald Reed  785-1699
Barra   Steve Mattman  986-8813
Campbell  Terry Schaller  779-0479
Farmington  Michael Hesse  857-3139
Greenfield  Tom Jacobs  797-9123
Hamilton   Blaine Lee  785-1727
Holland   Steve Michaels  399-1419
Medary    Linda Seidel  783-0482
Onalaska  Rolly Bogert  790-2800
Shelby    Timothy Candahl  780-3564
Washington Daniel Kom  486-2961

COUNTY OF LA CROSSE
ZONING, PLANNING, AND LAND INFORMATION DEPARTMENT
COUNTY ADMINISTRATIVE CENTER
212 E. ST. NORTH, SUITE 1300
LA CROSSE, WI 54601-3200
(608) 785-9722
www.lacrossecounty.org

Public Hearings
CONDITIONAL USE PERMITS

Chapter 17.36 of the La Crosse County Zoning Ordinance outlines the provisions for a Conditional Use Permit.

A Conditional Use Permit is generally needed when a certain land use is not authorized within a certain zoning district.

For instance:
- A small business within a residential district
- The removal and sale of borrow materials in any zoning district other than Rec. and Natural Resources.

SPECIAL EXCEPTION PERMITS

Chapter 20.42 of the La Crosse County Shoreland Zoning Ordinance outlines the requirements for a Special Exception Permit.

Generally, a Special Exception Permit is needed when filling or grading within a shoreland district.

A Shoreland District is defined as:
Any property located 300 feet from the Ordinary High-Water Mark of navigable rivers or streams or to the landward side of the floodplain, whichever distance is greater, and within 1000 feet of a lake. If your property is located within a shoreland, refer to our Shoreland District Brochure.

PLAT APPROVALS

Chapter 18 of the La Crosse County Code of Ordinances is the La Crosse County Subdivision Code. The County Surveyor administers this code. This department can be reached at:

County Surveyor Department
County Administrative Center
212 6th Street North
La Crosse, WI 54601
(608) 785-9626

The PR&D Committee is given certain authority governing Platted Subdivisions and, in some cases, other property divisions.

Some of their authority includes, but is not limited to:
- Preliminary Plat Review
- Final Plat Review
- Variances from subdivision requirements
- Certified Survey Maps (In certain instances)

The PR&D Committee has the authority to either Approve or Deny Subdivision Plats and in some cases, Certified Survey Maps.

PUBLIC HEARINGS &
THE LA CROSSE COUNTY PLANNING, RESOURCES, & DEVELOPMENT COMMITTEE (PR&D COMMITTEE)

For Persons Seeking:

A ZONING CHANGE
(REZONE PETITION)

CONDITIONAL USE PERMITS
SPECIAL EXCEPTION PERMITS
PLAT APPROVALS

COUNTY OF LA CROSSE
ZONING, PLANNING, AND LAND INFORMATION DEPARTMENT
COUNTY ADMINISTRATIVE CENTER
212 6TH STREET NORTH, RM. 1300
LA CROSSE, WI 54601
(608) 785-9722
www.lacrossecounty.org
THE COMMITTEE

The PR&D Committee is a seven-member committee that is appointed by the La Crosse County Board. The PR&D Committee:

- Meets on Mondays three weeks prior to the County Board.
- Holds public hearings for and makes recommendations regarding:
  - REZONES
  - CONDITIONAL USE PERMITS
  - SPECIAL EXCEPTION PERMITS
  - SUBDIVISION PLATS
- Committee recommendations are made to the full County Board, except Special Exception Permits, for which they make the final decision.

NOTE: Rezonings & Conditional Use Permits also need Town Board approval in order for the PR&D Committee to recommend APPROVAL to the full County Board.

COMMITTEE MEMBERS

<table>
<thead>
<tr>
<th>Name</th>
<th>Phone Number</th>
</tr>
</thead>
<tbody>
<tr>
<td>Peg Isola</td>
<td>608-519-7385</td>
</tr>
<tr>
<td>Patrick Scheller</td>
<td>608-769-8502</td>
</tr>
<tr>
<td>Rick Comforth</td>
<td>608-781-0210</td>
</tr>
<tr>
<td>Kevin Hoyer</td>
<td>608-786-0058</td>
</tr>
<tr>
<td>Dan Hesse</td>
<td>608-797-4696</td>
</tr>
<tr>
<td>Karen Keil</td>
<td>608-385-0280</td>
</tr>
<tr>
<td>David Hundt</td>
<td>608-786-1575</td>
</tr>
</tbody>
</table>

THE APPLICATION PROCESS

Application Forms can be picked up in the Zoning, Planning & Land Information Office or via the La Crosse County Website: www.lacrossecounty.org

Only COMPLETE APPLICATIONS will be accepted and placed on the agenda for the next available public hearing.

A COMPLETE APPLICATION INCLUDES:

1. All forms, signed and dated
2. Filing Fee
3. Legal Description of the property
4. A site sketch of the property, drawn to scale including all buildings, structures, creeks, septic systems, wells, driveways, etc.
5. Impact summary
6. Any other pertinent information

PUBLIC HEARING PROTOCOL

Planning, Resource, and Development Committee Meetings are typically held the first or last Monday of each month at 6:00 pm. At the public hearing, your petition will be read into the record and the Chair or Chairperson will ask for anyone speaking in favor of the petition to come forward. Then, the Chair will ask for anyone speaking in opposition of a petition to come forward. Once testimony is heard, any correspondence from government agencies will be read into the record and the Chair will ask for a department recommendation. Finally, the committee will discuss the petition and make a motion to approve/deny/or refer the petition.

ZONING CHANGES

Chapters 17.30 thru 17.43 of the La Crosse County Zoning Ordinance outlines the different zoning districts and land uses throughout La Crosse County. A rezoning may be required to change your property’s zoning to allow a change in land use.

ZONING DISTRICTS

- Residential District A
  - Single Family Homes
- Residential District B
  - Two Family Homes
- Residential District C
  - Multi-Family Homes
- Rural District
  - Residential & Agricultural Use
- Exclusive Agricultural District
  - Agricultural Uses
  - 35 acres required for a residence
- General Agricultural District
  - Farming & Open Space Uses
- Recreational and Natural Resource District
  - Recreational and Natural Use
- Commercial District
  - Light Commercial Use
- Light Industrial District
  - May Not Produce Noise, Odor, Heat, Etc.
- Industrial District
  - May Produce Noise, Odor, Heat, Etc.
- Manufactured Homes District
- Mobile Home Parks
- Public Facilities and Institutional District
- Schools and Public Facilities
Figure 22 Soil Classification

Soil Classification Map 5.4

TOWN OF FARMINGTON

SOIL CLASSIFICATION

SOIL CLASS

Water

Legend:

- Blue:
- Green:
- Yellow:
- Red:
- Orange:
- Pink:
- Brown:
- Green:
- Blue:

Scale: 1:15,000
Survey Comments
What is number one on your wish list of improvements the Town of Farmington can make?

- Add broadband internet service
- Replace business space (unused) with housing
- Questioning who is in charge of what? Issues come up everyone looks to the next person. No one is in charge.
- New development should be near developed areas
- Get rid of the boardwalk and the ugly buildings
- Highspeed internet access/speed improvement
- Happy with the present services provided
- Smooth roads
- Wish the county would do a better job of keeping road ditches dug out so rain water flows off of the roads better. Rain water would wash debris like rocks, gravel, and sand into the road ditch because the road was not slanted correctly
- Road improvement/repair
- Earlier/more frequent snow removal
- Support forest property disappearing for developments
- Fix and maintain Town roads
- Improve County highway roads. Many are in terrible condition
- If Town seeks to increase business opportunities, I believe focusing on tourism and promoting biking, hiking, and other low impact use of public areas
- High speed internet
- Have a sound ordinance for shooting after dark
- Remove the curb in front of post office
- Recreation
- Getting men to get out early in the morning to plow snow
- Invest in reconstruction of the boardwalk
- Medical clinic
- Lower water and sewer bills
- Upgrading the general appearance of Mindoro
- Broadband and better cell phone coverage
- Lake for recreation
- Earlier display of information on website – more complete or in depth info on website
- Garbage pickup
- Repair the creek next to Hernon Coulee Road to save the road
- Most development should occur adjacent to the areas which are already mostly developed
- Internet
- Less regulation
- Road quality some roads are poorly paved
- Blacktop the dump yard! (the new gate going out worked beautifully)
- Keeping the cost down on the water/sewer so you don’t have to move! There should be a yearly audit of water department for how money is spent.
- Need new growth
- Keeping taxes reasonable
- More ATV/UTV trails
• Housing close to Town for retiree – our older folks have to leave the area!
• Need more traffic control in rural areas
• Make Town workers more accountable for their time
• Getting junk off of farms and wooded area; including junk stored. This brings neighbors land value down.
• Keep roads up
• I feel we could use a museum to preserve our history
• More small businesses to support
• Develop a Town center – sidewalk, lighting, a design concept and theme

In a word or two, what do you believe are the two biggest issues, in order of priority, facing the Town?

• Lack of quality internet access
• Sensible housing expansion close to development
• Poor government leadership
• Stagnation
• Biased application of County zoning requirements
• Lack of high speed internet access
• Although we have never had children in school, it appears our district lines are quite arbitrary and messy
• Attracting business to the township
• Monitoring ground water quality
• Urban sprawl
• Mini-mansion rural homesteads
• Water quality will be an issue if not already
• Bad land use – burning debris, dumping
• Road condition
• Erosion and losing our agriculture to too much housing (usually very cheaply made)

• Road repair
• Allow no development on good farmland/good soil
• Save the boardwalk in Mindoro
• Need much better broadband internet service
• Plow roads earlier in morning
• Limit large commercial traffic on county roads
• Improve internet service to rural customers. Some of us are stuck with Century Link slow speed internet 1.5 mbps.
• More police in the area
• Keep the Town rural
• Communication from Town Board to residents. Email would be great. Town website is a joke

• Preserving farmland and natural areas
• Make it easier to rezone property
• Preserving farmlands
• Internet connectivity
• Keep housing developments away from Township
• Road maintenance
• Visual appearance
• Affordable housing and increase tax base, medical care nearby-25-30 miles away is too far
• Urban sprawl – must guard against
• Keep farmland from housing
• Not having anything to offer businesses (existing housing/roads out of town)
• We think they could improve the roads in the township
• Having the land for sale in or near Town for development
• Manage growth
• Maintaining community cohesiveness
• No library – try again
• Maintain roads
• Losing farms
• Township control
• Favoritism
• Drug problem
• Cost of water/sewer!
• The town is not growing, need to attract more residents
• Keeping local business
• Digital communications/internet capability (there have been improvements over the last year – would like to see it expanded)
• Senior housing
• Bring more business and young family homes.

• Loss of the school in Mindoro and loss of business in town, no real services of any kind available and always have to go to La Crosse
• Development
• School taxes too high
• Water issues
• Property taxes
• Land use
• Repair infrastructure
• Protection
• Desirable Housing
• Preserve farmland

Any additional comments?
• I would like to see Town government serve to assist, not to direct the population. In other words, minimal government.
• For the most part, Farmington is a great place to live
• It would be nice if the boardwalk was painted and the cement steps fixed. It’s a landmark and a lot of people like to come see it.
• We love the rural character of this Township. Thanks to the great public service provided by elected officials! Keep up the excellent work!
• If no [garbage] pickup is possible, then maybe a weekday that offers evening hours
• Thank you.
• Entering Cty Rd DE-East 25 mph, Cty Rd D-West 25mph, Cty Rd C-North 30 mph, Cty Rd C-South 30 mph
• When Rd C was redone – Mindoro sign was moved south – before it was located in Jostad ditch but speed limit signed were placed in the same place. The speed should be moved further south of the sub-division beyond the Mindoro sign.
• We believe the Town of Farmington is doing a great job. Appreciate the opportunity for feedback. Interested in survey findings.
• More communication and public input on future short and long term planning, fix all of State Hwy 108, high speed internet
• Whatever is done, a concentrated effort should be made to stick to a themed plan to ensure property and land value is maintained and improved
• Would be great to have a parking lot (for both churches) across from presbyterian church and south to Co. DE
• Would like to see police patrol on the bottom of spring coulee hill on D. Cars and bikers come down and around the curve so fast. Lucky there hasn’t been an accident.
• Feel strongly that the minimum parcel acreage from agricultural to residential should be lowered to 10 acres
• Less restriction to building shed and buildings on current properties when all neighbors approve
• Where junk yards are not regulated I don’t think a lot of your other questions are relevant. I would rather be surrounded by homes than junk.
• I would like to see the boardwalk preserved, it’s part of our history. In 1912 my grandmother bought a cup and saucer from the grocery store on the boardwalk. I still have it.
• Keep people’s privacy as a priority
• We do not want to see big housing developments like Holmen allowed to happen. However land owners should be able to put in a mobile home if they want. Also there should be no permits needed for wood furnaces – outdoor OV solar etc. I believe all this permit stuff is not so much to protect anyone or thing but just another way to collect revenue by over regulation
• Happy to have improved internet service
• I’d like the Township to go bow hunting only, no gun season
• I believe it would really be an asset to pursue more ways to create new jobs in the area. We now have the creamery and ACT concrete, but it would help to have another business or two that would each create 8, 10, 12 jobs at each.
• Enforce speed limits in lower speed limit areas (Stevenstown, Mindoro)
• Want to keep it small and family oriented and keep big business out
• Thank you for the opportunity to give input!
APPENDIX E: PLAN ADOPTION DOCUMENTS

Public Hearing Affidavit
Resolution to Adopt Plan
Ordinance to Adopt Plan